

1 **Comparative Analysis of Genetically-Modified Crops: Conditional**
2 **Equivalence Criteria**

3

4 **Short Title: Conditional Equivalence Criteria for Genetically-Modified Crops**

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6 Changjian Jiang^{1*}, Chen Meng¹, Adam W. Schapaugh¹, Huizhe Jin¹

7

8 ¹ Bayer Crop Science

9 700 Chesterfield Parkway West

10 Chesterfield, Missouri, 63017-1732, USA

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13 * *Corresponding author*

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15 **Abstract**

16 The comparative assessment of genetically-modified (GM) crops relies on the principle of
17 substantial equivalence, which states that such products should be compared to conventional
18 counterparts that have an established history of safe use. In an effort to operationalize this
19 principle, the GMO Panel of the European Food Safety Authority proposed an equivalence test
20 that directly compares a GM test variety with a set of unrelated, conventionally-bred reference
21 varieties with part of the difference as the known background of the test (the same as the given
22 control). The criterion of the EFSA test, however, is defined solely by genotypic differences
23 between the non-traited control and reference varieties (i.e. the background effect) while
24 assuming the so-called GM trait effect as zero. As the outcome of an EFSA equivalence test is
25 determined primarily by the similarity, or lack thereof, of the control and references, a
26 conditional equivalence criterion is proposed in this investigation that focuses on “unintended”
27 effects of a GM trait which is irrespective of the (random) genotypic value of a given control.
28 The new criterion also includes a mean-scaled standard similar to the 80-125% rule for
29 bioequivalence assessment practiced in the pharmaceutical industry as an alternative when the
30 reference variation is zero or close to zero. In addition, optional criteria are proposed with a step-
31 wise procedure to control the rate of false negatives (non-equivalence by chance) providing a
32 comprehensive assessment under multiple comparisons. An application to maize grain
33 composition data demonstrates that the conditional equivalence criterion provides effect-specific
34 and more robust assessment of equivalence than the EFSA criterion did, especially for GM traits
35 showing negligible or no unintended effects which are likely true for most traits in the current
36 market.

37 **Introduction**

38 The comparative assessment of foods derived from genetically-modified (GM) crops relies
39 on the principle of substantial equivalence, which states that such products should be compared
40 to conventional counterparts that have an established history of safe use but are not required to
41 have zero difference from a near-isogenic control line absent of a GM trait in terms of “natural
42 variations” [1-4]. In an effort to operationalize this principle, the GMO Panel of the European
43 Food Safety Authority (EFSA 2010) proposed an equivalence criterion (thereafter called EFSA
44 equivalence criterion or limits) that compares a GM test variety with a set of conventionally-bred
45 references with part of the difference as the known genotypic background of the test (the same as
46 the near-isogenic control line) [5,6]. Similar criteria have also appeared in the literature [7,8].
47 Nevertheless, Codex states that “in achieving the objective of conferring a specific target trait
48 (intended effect) to a plant ..., additional traits ... could be lost or modified (unintended effects)”
49 and “the safety assessment of foods derived from recombinant-DNA plants involves methods to
50 identify and detect such unintended effects and procedures to evaluate their biological relevance
51 and potential impact on food safety” [2]. As described above EFSA’s method requests an
52 assessment of differences of the test from a set of references regardless of differences from the
53 control. These differences would contain a trait effect if presents and, however, are certainly
54 driven by genotypic values of the control resulting from conventional plant breeding (as
55 described by Jiang et al. [9]). Thus, the result of EFSA equivalence testing in practice often is
56 unrelated to the trait effect, which should be the sole focus of the comparative assessment,
57 creating a series of discussions in the recent literature [7-15].

58 As the outcome of an EFSA equivalence test is determined primarily by the similarity, or
59 lack thereof, of the control and references (Fig 1), a conditional equivalence criterion is proposed

60 in this investigation that focuses on “unintended effects” of a GM trait irrespective of the
61 (random) genotypic values of a given control.

62

63 **Fig 1. Graphical illustration of EFSA and conditional equivalence criteria.** EFSA

64 equivalence criterion is defined primarily by a (random) control background effect and has no
65 specification of a GM trait effect, and a conditional equivalence criterion is defined solely for a
66 GM trait effect with a given control.

67

68 To our knowledge, no equivalence criterion of a GM trait effect (with a given genotypic
69 background) has been developed for the comparative assessment of GM crops and derived
70 food/feed. All criteria in the literature are defined on the basis of the background effect assuming
71 the absence of a GM trait effect [6,7,9] which have shown at least three limitations in practice:
72 first is the sensitivity of the equivalence conclusion to a given control (i.e., the same GM product
73 can generate different, completely contradictory, conclusions, based solely on the selected
74 control) (Fig 1); second is the incomplete coverage of a one-size-fits-all criterion for a wide
75 range of endpoints, with dramatic differences in their means and variations as explained in the
76 next section; and third is the lack of a strategy for a control of false negatives (non-equivalence,
77 in this case) in a comprehensive assessment under multiple comparisons as the criterion defined
78 by a fixed percentile without an adjustment for the number of comparisons.

79 Here, a conditional equivalence criterion is derived on the basis of an expected mean squared
80 difference of a GM crop from the references using a mixed model approach assuming the
81 random background variation, similar to that used by the Food and Drug Administration (FDA)
82 for individual bioequivalence in the presence of a random, individual-specific effect [16]. When

83 the reference variation for the background effect is too low to provide a valid (variation-scaled)
84 criterion, a mean-scaled criterion, similar to the 80-125% rule for the bioequivalence assessment
85 in the pharmaceutical industry, is recommended as an alternative. Due to the alleviated false
86 negative rate (much higher than the target level of 5% as the EFSA criterion defined by a 95%
87 confidence interval), a data-driven procedure is proposed for selecting criteria with optional
88 criteria to statistically control these errors. An application to a maize grain composition example
89 (used by EFSA) demonstrates that the proposed conditional equivalence criteria provides
90 substantial improvement for a true similarity measurement of GM crop over three limitations of
91 EFSA criterion and others.

92 The organization of the manuscript starts with basic assumptions of the principle of
93 substantial equivalence, followed by the derivation of a set of conditional equivalence criteria,
94 and then a data-driven procedure for selecting criteria across various endpoints in practice, and
95 finally an application to a maize grain composition example. The discussion includes additional
96 thoughts on each of these new criteria, and highlights areas of further research.

97

98 **The definition of substantial equivalence**

99 **Assumptions and the current practice**

100 Assume a Test-Control-Reference (TCR) trial where the test is the GM variety, the control is
101 an isogenic non-GM comparator with the genotypic background similar to the test (as monitored
102 by the molecular breeding technique [17,18]), and the references are comparators with different
103 genetic backgrounds. Let (μ_T, μ_C, μ_R) denote parameters of genotypic group means, σ_g^2 the

104 genetic variation among references, and (Δ_{TC} , Δ_{CR} , Δ_{TR}) the mean differences among three
105 groups. For parameters of interest, Δ_{TC} represents a GM trait effect with a given control, while
106 Δ_{CR} is an effect of the genotypic background shared by the test and the control from the
107 traditional plant breeding. A simple difference of a GM test from the reference mean Δ_{TR} ($= \Delta_{TC}$
108 $+ \Delta_{CR}$) as expected consists of both GM trait effect Δ_{TC} and background effect Δ_{CR} .

109 The following are the underlying assumptions of the principle of substantial equivalence and
110 the current global regulatory approval procedure of a GM crop.

111 (a) GM crop safety assessment is solely interested in the effect of a GM trait regardless of the
112 genotypic background;

113 “It focuses on assessing the safety of any identified differences so that the safety of the
114 new product can be considered relative to its conventional counterpart” [2]. Though the
115 regulatory evaluation of a GM crop is on a given control background, upon approval, the GM
116 trait could be integrated into any conventional reference (in the current market or from a
117 breeding program) during the commercial application, and the background effect Δ_{CR} is
118 expected to vary from endpoint to endpoint for a given control or for the same endpoint
119 across different controls [17,18,19]. An equivalence of a GM crop should focus solely on a
120 GM trait effect Δ_{TC} ($= \Delta_{TR} - \Delta_{CR}$) regardless of the genotypic background effect Δ_{CR} of a
121 given control (Fig 1).

122 (b) Substantial equivalence of a GM crop in statistics is a similarity measure to a distribution of
123 conventional references with a history-of-safe-use;

124 “Any observed differences should be assessed in the context of the range of natural
125 variations” [2] demonstrated by conventional references with no requirement of a trait effect

126 $\Delta_{TC} = 0$. In spite of a given control was applied in a TCR trial, the equivalence of a GM crop
127 in statistics is a similarity or distance measurement of the mean difference Δ_{TC} between two
128 probability distributions, one for GM crop with various genotypic backgrounds and one for
129 conventional references, in the scale of the reference variation σ_g .

130 (c) Equivalence conclusion of a GM crop (or a GM trait) relies on the totality of evidence across
131 key components when compared a given control background.

132 Codex guidelines state [2] that “A variety of data and information are necessary to assess
133 unintended effects because no individual test can detect all possible unintended effects or
134 identify, with certainty, those relevant to human health. These data and information, when
135 considered in total, provide assurance that the food is unlikely to have an adverse effect on
136 human health”. In practice a comprehensive assessment has been performed over a wide
137 range of endpoints from various studies e.g. often > 50 analytes in a composition study alone,
138 and any experimental deviation from equivalence has been evaluated in terms of the “natural
139 variation” as well as the nominal level of the statistical significance. With such an
140 assessment, any limitation of the evidence due to a given control is minimized and an
141 equivalence of a GM trait if concluded could be assumed for different genotypic background
142 after the commercialization.

143 In summary, by OECD and WHO/FAO guidelines, GM crop safety assessment is
144 characterized by multiple comparisons of a GM crop across key endpoints with the conventional
145 references with a given (control) genotypic background. Three features of the assessment, focus
146 on the GM trait effect, a wide range of background variations, and multiplicity of the
147 comparisons, are considered in the following section for the derivation of a set of conditional
148 equivalence criteria.

149

150 **A conditional equivalence criterion for similarity**

151 Let (D_{TC}, D_{CR}, D_{TR}) denote estimates of $(\Delta_{TC}, \Delta_{CR}, \Delta_{TR})$ with variances $(\sigma_{D_{TC}}^2, \sigma_{D_{CR}}^2, \sigma_{D_{TR}}^2)$. At
152 first, equivalence criteria of EFSA [6] and Vahl and Kang [8] from the current literature were
153 formulated in the notation of this manuscript. Then a conditional equivalence criterion was
154 derived with a mixed model approach and relationships among three types of criteria were
155 discussed.

156 EFSA equivalence criterion (or limit) was defined by the following equation under EFSA
157 model 2, an ad hoc model assuming both test and control in a TCR trial as random and
158 independent varieties with the same variance as a reference but unspecified means.

$$159 \quad \frac{|D_{TR}|}{\sigma_{D_{TR}}} < \theta_{EFSA} \quad (1)$$

160 where D_{TR} as stated repeatedly is a mixture of the GM trait effect and the control background
161 effect, $\sigma_{D_{TR}}$ consists of both genetic and residual variations (due to sampling), and θ_{EFSA} was
162 specified by a 95% confidence limit of a t distribution with a sample estimate of $\sigma_{D_{TR}}$ in practice.
163 Clearly, EFSA equivalence criterion considered only the background variation of the test variety
164 (shared with the control) and no GM trait effect which, if presented, would have adopted a non-
165 central t distribution for θ_{EFSA} .

166 Vahl and Kang's scaled average equivalence criterion is defined in a similar way but in the
167 scale of the genetic portion of the background variation [8].

$$168 \quad \frac{|D_{TR}|}{\sigma_g} < \theta_{VK} \quad (2)$$

169 where σ_g^2 is the leading term of the genetic variation of $\sigma_{D_{TR}}^2$ in (1), and θ_{VK} was specified by a
170 95% confidence limit of a standard normal. Nevertheless, underlying assumptions, i.e. the GM
171 trait effect is zero and the background of a GM test variety being the same as a random
172 reference, are the same for both criteria (1) and (2).

173 Let E_E and E_C denote respective expectation with respect to the environmental effect, such as
174 site, replicate and residual, and the control background effect following the distribution of
175 references. A mixed model approach for a fixed effect Δ_{TC} and a random effect Δ_{CR} assumes E_C
176 $[E_E(D_{TR})] = E_C[\Delta_{TR}] = E_C[\Delta_{TC} + \Delta_{CR}] = \Delta_{TC}$, and $E_C\{[E_E(D_{TR})]^2\} = E_C\{\Delta_{TR}^2\} = \Delta_{TC}^2 + \sigma_g^2$.
177 When applying to Vahl and Kang's scaled average equivalence, the following equation can be
178 derived

$$179 \quad \frac{E_C\{[E_E(D_{TR})]^2\}}{\sigma_g^2} = \frac{\Delta_{TC}^2}{\sigma_g^2} + 1.$$

180 While the first expectation $E_E(\cdot)$ indicates the test statistic and the parameter of interest the
181 same as for criteria (1) and (2), the second expectation $E_C(\cdot)$ reveals the change of hypothesis if
182 a control background were assumed as random. Clearly, Δ_{TR} is for an equivalence with the given
183 control background as one part of the assessment, and Δ_{TC} is for a marginal equivalence or a
184 conditional equivalence for a random background if absence of an interaction. Since E_E
185 $[E_C(D_{TR})] = E_C[E_E(D_{TR})] = \Delta_{TC}$, $E_C(D_{TR})$ would represent an estimate of Δ_{TC} , and an
186 equivalence criterion for a GM trait effect could be defined implicitly by

$$187 \quad \frac{|E_C(D_{TR})|}{\sigma_g} \leq \theta_c \tag{3}$$

188 where θ_c is a conditional equivalence criterion to be discussed in the following. This mixed
189 model approach has been applied by FDA for individual equivalence [16] and by Vahl and Kang

190 for a distribution-wise equivalence in GM crop assessment [8]. Therefore, a conditional
 191 equivalence is defined solely for a GM trait effect Δ_{TC} , and a criterion θ_c could be derived as a
 192 function of the background variation (Fig 1).

193 Let $E_C(D_{TR}) = (D_{TR} | D_{CR} = 0)$ denote a conditional difference with a mean $\mu_{D_{TR}|D_{CR}=0}$ which
 194 has been shown to be the best estimator of the trait effect based on the correlation structure
 195 among three genotypic group means in a TCR trial [15]. Note that $\Delta_{CR} = 0$ is a key assumption
 196 in defining the natural variation for GM crop safety assessment. Thus, $\mu_{D_{TR}|D_{CR}=0}$ and Δ_{TC} are
 197 interchangeable in terms of the parameter value (or the equivalence criterion), but a statistic for
 198 $\mu_{D_{TR}|D_{CR}=0}$ would be applied for an equivalence testing.

199 Parallel comparisons of criteria (1), (2), and (3) could be made using mean-squares of
 200 expected differences i.e. $[E(\cdot)]^2$ to demonstrate differences in the statistical hypotheses.

$$\begin{array}{ll}
 \left\{ \begin{array}{l}
 \Delta_{TC}^2 < \theta_c^2 \sigma_g^2 \\
 \Delta_{TC}^2 < \theta_{VK}^2 \sigma_g^2 - 2\Delta_{TC}\Delta_{CR} - \Delta_{CR}^2 \\
 \Delta_{TC}^2 < \theta_{EFSA}^2 \sigma_{D_{TR}}^2 - 2\Delta_{TC}\Delta_{CR} - \Delta_{CR}^2
 \end{array} \right. & \begin{array}{l}
 \text{Conditional Criterion} \\
 \text{Criterion of Vahl and Kang} \\
 \text{EFSA Criterion}
 \end{array}
 \end{array}$$

202 First, by criteria of EFSA and Vahl and Kang, equivalence of a trait effect Δ_{TC} would be
 203 largely determined by the background effect Δ_{CR} , not only the magnitude but also its direction.
 204 Opposite signs of Δ_{TC} and Δ_{CR} would be much more likely to be concluded as equivalent than
 205 those with the same sign do. In addition, the probability thresholds for θ_{EFSA} and θ_{VK} assume Δ_{TC}
 206 = 0, not a requirement of the principle of substantial equivalence. In contrast, the conditional
 207 equivalence criterion does not assume $\Delta_{TC} = 0$, but $\Delta_{TC} = 0$ is expected to provide a maximum
 208 chance of concluding equivalence regardless of the sign and magnitude of Δ_{CR} for a given
 209 control.

210 Second, a conditional equivalence standard could be derived as $\theta_c = \sqrt{\theta_{VK}^2 - 1}$ e.g. $\theta_c =$
211 $\sqrt{z_{0,975}^2 - 1} \approx 1.69$ of which an interpretation could be provided as follows. For a GM test with a
212 trait effect $|\Delta_{TC}| < 1.69\sigma_g$, when averaging over the background effect, the GM test crop would
213 be within the 95% confidence interval of a reference. Therefore, the conditional criterion $\theta_c\sigma_g$ is
214 for a trait effect and defined by the range of reference variation thus follows the OECD
215 guidelines [1,2,3].

216 Third, EFSA equivalence criterion is a much loosely defined criterion as a function of the
217 experimental design (i.e. numbers replicates and sites and total number of references) with θ_{EFSA}
218 $> \theta_{VK}$ and $\sigma_{D_{TR}}^2 > \sigma_g^2$, which compromises the efficacy of detecting an unintended effect if
219 presents as pointed out by Vahl and Kang [8, p23], and tends to encourage a trial with lower
220 number of reference and consequently lead to an arbitrary conclusion of equivalence as
221 concerned by Ward et al. [10].

222 In summary, a conditional equivalence criterion independent of the background was derived
223 in this section in the scale of the reference variation, thus called a variation-scaled criterion.
224 However, while criteria of EFSA and Vahl and Kang are all variation-scaled criteria, if applied
225 as a one-fits-all criterion, certain problems are inevitable. Firstly, even though EFSA classifies
226 those cases with zero estimate of σ_g as “Equivalence Not Concluded”, an arbitrary conclusion is
227 expected as σ_g becomes less than certain threshold (relative to the residual variation) due to a
228 large proportion of close to zero criterion. A second problem is that, with a criterion defined by a
229 95% confidence limit, false negative (i.e. non-equivalence by chance) is expected to be at least
230 5% for each endpoint and would be much higher due to the proof-of-equivalence. While a
231 comprehensive assessment requires a totality of evidence, optional criteria become necessary.

232

233 **Alternative criteria in a comprehensive assessment**

234 **An empirical mean-scaled criterion when σ_g is low**

235 Alternative criteria are discussed in this section when the reference variation is too low for a
236 variation-scaled criterion. When σ_g^2 is low, references in a TCR trial become similar to each
237 other including the control. Consequently, the equivalence of a GM crop may become the same
238 as the bioequivalence of a generic drug to a brand-named reference in pharmaceutical industry in
239 terms of the comparison between the test and the control and the absence of references.

240 The 80-125% rule has long been adopted in pharmaceutical industry for two drugs being
241 “similar to such a degree that their effects, with respect to both efficacy and safety, will
242 essentially be the same” [20,21]. This standard is also recommended for GM crop equivalence
243 assessment in this research. That is, for endpoints with low σ_g , a conditional equivalence would
244 be defined in a mean-scale by

$$245 \quad \delta_c = \frac{\Delta_{TC}}{\mu_R} \quad (4)$$

246 Under the 80-125% rule, standards were differentiated between $\Delta_{TC} < 0$ or $\Delta_{TC} > 0$. For
247 simplicity $\delta_c = 0.25$ is applied in this research, and under a log-transformation as recommended
248 by FDA, the criterion becomes $\Delta_{TC} = \pm \log(1 + \delta_c) = \pm \log(1.25)$.

249 While the variation-scaled standard $\theta_c = 1.69$ is based on the concept of equivalence under
250 natural variation with a history-of-safe-use, the mean-scaled standard $\delta_c = 0.25$ is empirical.
251 Two standards appear to be independent in theory, but in practice they are highly correlated as

252 will be shown in the following maize grain composition example. Let $CV_g = \sigma_g / \mu_R$ denote a
253 coefficient of genetic variation among references in the original scale of a TCR trial data. Two
254 equivalence standards would be equal, i.e. $1.69\sigma_g = 0.25\mu_R$, at $CV_g = 14.8\%$. When a log-
255 transformation is applied, a log-normal distribution of $y = \log(x)$ is assumed and two standards
256 become the same in a log-scale, i.e. $1.69\sigma_{gy} = \log(1.25)$, at $CV_g = 13.3\%$ using $\sigma_{gy}^2 = \log$
257 $(CV_g^2 + 1)$, σ_{gy}^2 as the reference variance in the log-scale. As will be shown in the example, CV_g
258 $= 13.3\sim 14.8\%$ are near the center of the maize grain composition data, and two standards 1.69
259 σ_g and $0.25\mu_R$ are in fact largely overlapped due to a narrow range of CV_g and a wide separation
260 of means across analytes.

261

262 **Optional criteria for multiple comparisons**

263 Equivalence criteria of EFSA and Vahl and Kang in the previous section did not apply a
264 whole range of reference variation, and with a 95% confidence limit a minimum 5% false
265 negative is expected even with no trait effect and could be much higher due to the proof-of-
266 equivalence (as shown in the following example). The same is true for a conditional equivalence.
267 Therefore, an optional criterion $\theta_c = \sqrt{z_{0.995}^2 - 1} \approx 2.38$ corresponding to a 99% confidence
268 limit is recommended to control the number of false negative.

269 For a use of whole range of “natural variation” in a proof-of-equivalence, OECD provided
270 summary of some historic data including mean and range of maize and soybean compositions
271 [22,23]. In the meantime, EFSA adopted an intuitive evaluation using box plots of the test, the
272 control and references for analytes failed to conclude equivalence by the equivalence testing.

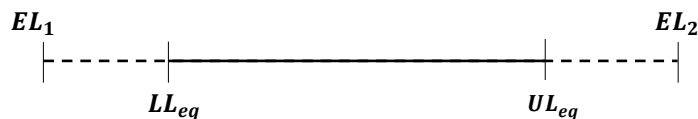
273 However, these approaches were unable to separate the true (genetic) “unintended effect” of a
274 GM trait from those due to environments. In contrast, $\theta_c = 2.38$ considers only genetic variation
275 and provides a statistically interpretable standard of equivalence.

276 In addition, $\delta_c = 0.5$ is also recommended as an optional criterion for endpoints with low
277 reference variation following the practice of pharmaceutical industry for high variant endpoints
278 [24].

279

280 **A data-driven procedure for criterion selection**

281 The following diagram describes the proof-of-equivalence approach as requested by EFSA,
282 similar to those in pharmaceutical industry [16,24,25]. The diagram can be applied on a mean of
283 a GM test or a difference between a GM test and references.



284

285 where EL_1 and EL_2 are lower and upper limits of an equivalence criterion, (LL_{eq}, UL_{eq}) is a
286 (confidence) interval containing critical values of the estimated mean or difference for
287 concluding equivalence. The dash lines consist of the estimated mean or difference failed to be
288 concluded as equivalent, called the burden of proof-of-equivalence, due to the margin-of-error in
289 comparisons with EL_1 and EL_2 at the designated significance level.

290 Assume a TCR trial with eight sites each of four replicates per site/treatment currently
291 requested by EFSA and generally accepted by most international regulatory agencies. The trait

292 effect is best estimated by a conditional difference with a mean $\mu_{D_{TC}|D_{CR}=0} = \Delta_{TC} + \frac{\sigma_{D_{TC}}^2}{2\sigma_{D_{CR}}^2}\Delta_{CR}$ and
 293 a variance $\sigma_{D_{TR}|D_{CR}}^2 = \sigma_{D_{TC}}^2 \left(1 - \frac{\sigma_{D_{TC}}^2}{4\sigma_{D_{CR}}^2}\right)$ as derived in Jiang et al. [15]. For simplicity, no genotype
 294 by environmental interactions were assumed. With a given $\sigma_g:\sigma_e$ (or a given σ_g at $\sigma_e = 1$), a
 295 normal approximation was applied in the following for an asymptotic equivalence analysis using
 296 an interval (LL_{eq}, UL_{eq}) as functions of (EL_1, EL_2) defined by equations (3) and (4).

297 Let $EL_c = EL_2 = -EL_1$ for a GM trait effect. In this section, a threshold of $\sigma_g:\sigma_e$ for
 298 alternating $EL_c = 1.69\sigma_g$ and $0.25\mu_R$, a key question in criterion selection, is investigated.
 299 Obviously, no equivalence could be concluded even for $\Delta_{TC} = 0$ with $EL_c = 1.69\sigma_g$ if $\sigma_g:\sigma_e$ is
 300 close to zero, and the threshold of $\sigma_g:\sigma_e$ should be large enough for $EL_c = 1.69\sigma_g$ to provide an
 301 80% power of equivalence under a regulatory requested design. Fig 2 presents numerical results
 302 of an asymptotic equivalence analysis (ignored the variation in estimating σ_g). Variation settings
 303 $\sigma_g:\sigma_e = (0 \sim 3)$ in the left plot and the residual coefficient of variation $CV_e = (0 \sim 30\%)$ in the
 304 right plot is based on the maize grain composition example in the following section. In the left
 305 plot, a grid search was performed over $\Delta_{TC} = (0 \sim 2.38\sigma_g)$ for each value of $\sigma_g:\sigma_e$, the
 306 maximum trait effect for 80% power of equivalence was obtained with $EL_c = 1.69\sigma_g$ and $2.38\sigma_g$
 307 as functions of $\sigma_g:\sigma_e$. Similarly, in the right plot is for $EL_c = 0.25\mu_R$ and $0.5\mu_R$ as functions of
 308 CV_e .

309

310 **Fig 2. Asymptotic maximum GM trait effects for 80% power of equivalence under EFSA**
 311 **requested design.** Left plot: Asymptotic maximum GM trait effects with $EL_c = 1.69\sigma_g$ and 2.38

312 σ_g as functions of $\sigma_g:\sigma_e$; Right plot: Asymptotic maximum GM trait effects with $EL_c = 0.25\mu_R$
 313 and $0.5\mu_R$ as functions of residual coefficient of variation CV_e .

314

315 Results in Fig 2 indicate that, in general, an 80% power of equivalence requires a trait effect
 316 Δ_{TC} substantially less than EL_c due to the proof-of-equivalence. Asymptotically, a threshold $\sigma_g:$
 317 $\sigma_e = 1.0$ could be applied for alternating $EL_c = 1.69\sigma_g$ and $0.25\mu_R$ (Fig 2). When $\sigma_g:\sigma_e \geq 1.0$,
 318 the maximum trait effect for equivalence is about $1.4\sigma_g$ for $EL_c = 1.69\sigma_g$ and $2.1\sigma_g$ for $EL_c =$
 319 $2.38\sigma_g$. When $\sigma_g:\sigma_e < 1.0$, even a negligible trait effect might not have enough power to
 320 conclude equivalence by either criterion. By $EL_c = 0.25\mu_R$, the maximum trait effect for
 321 equivalence is about $0.15\mu_R$ when $CV_e = 15\%$. Note that Fig 2 did not include the variation in
 322 estimating σ_g which should be a function of the number of references and, when considered, the
 323 estimated maximum trait effect in Fig 2 could be substantially lower.

324 Results in Fig 2 demonstrate no existence of a one-fits-all criterion under practical ranges of
 325 $\sigma_g:\sigma_e$ and CV_e . Therefore, the following set of conditional equivalence criteria was proposed
 326 with a three-step procedure for criterion selection.

$$327 \quad EL_c = \begin{cases} EL_{c,0.95} = \begin{cases} 1.69\sigma_g & \text{when } \sigma_g:\sigma_e \geq 1 \\ 0.25\mu_R & \text{when } \sigma_g:\sigma_e < 1 \end{cases} \\ EL_{c,0.99} = \begin{cases} 2.38\sigma_g & \text{when } \sigma_g:\sigma_e \geq 1 \\ 0.5\mu_R & \text{when } \sigma_g:\sigma_e < 1 \end{cases} \end{cases} \quad (5)$$

328 Firstly, $EL_{c,0.95} = 1.69\sigma_g$ is applied as the primary criterion whenever a reasonable variation σ_g
 329 is available, i.e. $\sigma_g:\sigma_e \geq 1$. Secondly, an alternative $EL_{c,0.95} = 0.25\mu_R$ is used for $\sigma_g:\sigma_e < 1$.

330 Thirdly, $EL_{c,0.99}$ is optional for endpoints failed to show equivalence with $EL_{c,0.95}$ expectedly

331 only for a small proportion of endpoints say 5 to 10% or less.

332 In practice, the procedure (5) depends on estimates of σ_g , μ_R , and $\sigma_g:\sigma_e$ and variations of
333 these estimates will be a function of the experimental design.

334

335 **Application to a maize grain composition example**

336 Maize grain composition data in Jiang et al. [15], originally applied by EFSA for method
337 demonstration, were reanalyzed with and without the log transformation. At first, reference
338 means and variations were estimated from 13 references for each analyte, and paired estimates
339 across all 53 analytes for $EL_c = (1.69\sigma_g, 0.25\mu_R)$ without transformation and $EL_c = (1.69\sigma_g,$
340 $\log(1.25))$ with transformation were plotted (Fig 3). In the left plot with no transformation, a
341 strong linear correlation can be observed between estimates of σ_g and μ_R (with an estimated r^2
342 $= 0.9644$ in the log-scale). The observed $CV_g (= \sigma_g/\mu_R)$ is highly consistent within a range
343 $(0 \sim 25.2\%)$ and a mean 10.2% across a wide range of μ_R . The observed CV_e has a mean 7.2%
344 and a range $(0.64 \sim 28.2\%)$. In the right plot with the log transformation, $EL_c = 1.69\sigma_g$ indeed
345 tends to be independent of the mean. The mean estimate of $EL_c = 1.69\sigma_g$ is 0.17, slightly lower
346 than the line $EL_c = \log(1.25) \approx 0.22$ in the plot.

347

348 **Fig 3. EFSA example: Estimated equivalence criteria $EL_c = 1.69\sigma_g$ (markers) and $0.25\mu_R$**
349 **(line) across 53 analytes.** Left plot: Without transformation; Right plot: With log
350 transformation.

351

352 Results from Fig 3 have at least two implications. Firstly, high comparability between
 353 equivalence criteria $EL_c = (1.69\sigma_g, 0.25\mu_R)$ strongly supports the equivalence evaluation of a
 354 GM trait effect as a similarity measurement for a whole range of the reference variation. While
 355 the concept of substantial equivalence is generally understood as comparing a GM crop with the
 356 reference variation, a mean-scaled criterion in the original unit is a natural alternative when σ_g is
 357 small and lack of a good estimate. Secondly, $EL_c = 1.69\sigma_g$ on average appears to be more
 358 conservative than $EL_c = 0.25\mu_R$, an empirical support for $EL_c = 1.69\sigma_g$ in terms of mean percent
 359 difference.

360 Table 1 summarizes the estimate of $\mu_{D_{TC}|D_{CR}=0}$ in scales of σ_g and μ_R (i.e. the same scale as
 361 the criterion) and $\sigma_{D_{TC}|D_{CR}}$ (i.e. the t value of a conditional difference test by results of EFSA
 362 model 1 and model 2). Values in bold follow the procedure (5). Though only two analytes with
 363 zero estimate for σ_g , 9 and 10 analytes are estimated as $\sigma_g:\sigma_e < 1$ when no transformation or
 364 transformation was applied.

365

366 **Table 1. Summary of estimates of $\mu_{D_{TC}|D_{CR}=0}$ in ratios to σ_g , μ_R , and $\sigma_{D_{TC}|D_{CR}}$ (results**
 367 **following the procedure (5) marked as bold) and comparisons of three criteria with**
 368 **difference $D = D_{TR}$ for EFSA and Vahl and Kang (VK) methods, and $D = \hat{\mu}_{D_{TC}|D_{CR}=0}$ for**
 369 **conditional equivalence (CD).**

$\sigma_g:\sigma_e$	Mean estimate and range of $ \mu_{D_{TC} D_{CR}=0} $ in ratios to				# Analytes (with $ D > EL$)		
	# Analyte	σ_g	μ_R	$\sigma_{D_{TC} D_{CR}}$	EFSA	VK	CD
In original unit							

≥ 1	44	<u>0.34(0.00~1.12)</u>	0.04(0.00~0.13)	1.48(0.01~5.25)	2	3	0
< 1	9	1.35(0.59~2.12)*	<u>0.09(0.02~0.19)</u>	1.90(0.93~3.80)	1*	2*	0
With log transformation							
≥ 1	43	<u>0.37(0.01~1.24)</u>	0.04(0.00~0.14)	1.61(0.03~6.47)	2	5	0
< 1	10	1.02(0.17~1.81)*	<u>0.09(0.02~0.22)</u>	1.69(0.35~3.79)	1*	1*	0

370 *: Two analytes with zero estimate of σ_g are not included.

371
372 While large t values for estimates of $\mu_{D_{TC}|D_{CR}=0}$ in the ratio to $\sigma_{D_{TC}|D_{CR}}$ are evidence of non-
373 zero trait differences, results in bold demonstrate the good performance of the procedure (5). For
374 example, for those analytes with $\sigma_g:\sigma_e < 1$ and $EL_c = 0.25\mu_R$ without transformation or $EL_c =$
375 $\log(1.25)$ with transformation, estimates of $\mu_{D_{TC}|D_{CR}=0}$ are all well within the limit (i.e. 0.25) in
376 the scale of μ_R , but several of them would have exceeded the limit (i.e. 1.69) if $EL_c = 1.69\sigma_g$
377 was applied. Results are highly consistent with and without transformation.

378 The last three columns of Table 1 summarize comparisons of the estimated difference with
379 three criteria: EFSA, VK for Vahl and Kang, and CD for the conditional equivalence. With a
380 proof-of-equivalence, an estimated difference exceeding EL would automatically lead to a non-
381 equivalence conclusion. $|D_{TR}| > EL$ were observed for both criteria of EFSA and VK. Three
382 cases of $|D_{TR}| > EL$ for EFSA criterion represents almost exactly a 5% of non-equivalence by
383 chance, 2.6 (i.e. 5% of 51) in expectation which simply suggests no evidence of GM trait effects.
384 These results are the same as EFSA original analysis with the transformation, where three
385 analytes were classified as “Non-Equivalence More Likely Than Not” or “Non-Equivalence”.
386 Yet a total of nine analytes (i.e. 17% of 53) failed to conclude equivalence including two with
387 zero estimate of σ_g , much higher than the nominal 5% level due to the proof-of-equivalence.

388 However, for the conditional criteria no $|\mu_{D_{TC}|D_{CR}=0}| > EL_c$ was observed. Note that although no
389 trait effect exceeds $EL_{c,0.95}$ in Table 1, $EL_{c,0.99}$ might still be necessary in a formal testing due to
390 the proof-of-equivalence.

391 In summary, despite of a formal statistical testing yet to be developed, simple comparisons in
392 the example demonstrate obvious advantages of the conditional equivalence criteria proposed in
393 this investigation over those of EFSA and Vahl and Kang in a comprehensive equivalence
394 assessment.

395

396 **Discussion**

397 Under OECD guidelines GM crop safety assessment is characterized by the comparative
398 approach on a GM crop of known (control) genotypic background to conventional references
399 with a history-of-safe-use. The equivalence testing method prescribed by EFSA assesses
400 differences between the GM variety and a group of commercial reference varieties. These
401 differences, as discussed by Jiang et al. [9], may be driven by a trait effect, a known control
402 background effect, or both. The EFSA equivalence criterion consists of only the background
403 variation, and three direct consequences are worth noting. First, the EFSA criterion is entirely for
404 the random background effect, contradicting with the principle focusing on “unintended effect”
405 of a GM trait. Second, the EFSA criterion becomes degenerate when the reference variation is
406 low and estimated as zero or close to zero, a common case in composition studies. Third, it is the
407 inability to control the false negative rate, i.e. substantially higher than the target 5% level as
408 defined by criteria of EFSA [6] or Vahl and Kang [8] due to the proof-of-equivalence even in the
409 absence of a true GM trait effect.

410 A set of conditional equivalence criteria under the same assumptions as those of EFSA and
411 Vahl and Kang are derived in this manuscript. However, the new criteria are for a GM trait effect
412 Δ_{TC} , which is independent of the genotypic background of a given control and thus
413 fundamentally different from those of EFSA and others.

414 The approach using the reference variation σ_g as a scale in this manuscript, if available,
415 follows the principle of substantial equivalence of OECD guideline that “any observed
416 differences should be assessed in the context of the range of natural variations” [2]. When the
417 reference variation σ_g is small, an alternative criterion was proposed to apply the scale of the
418 reference mean μ_R with the procedure (5). The parallel nature of the mean-scaled and the
419 variation-scaled criteria lies in the definition of equivalence to a fixed reference (with a mean
420 percentage difference as an empirical standard) or to a group of references (with a fold of
421 standard deviation defining the range of a history-of-safe-use). Re-analysis of the maize grain
422 composition example originally applied by EFSA illustrate that even though only two endpoints
423 have σ_g estimated as zero, low values of σ_g relative to the residual are common (about 20% in
424 the example by the threshold $\sigma_g:\sigma_e < 1$). In these cases, a mean-scaled criterion as defined in (5)
425 should be considered as a natural alternative to a variation-scaled criterion, which is strongly
426 supported by the close correlation between the mean and variation in the example (Fig 3) and
427 commonly observed in biological literature (e.g. the log-transformation suggested by EFSA and
428 FDA in pharmaceutical studies).

429 Another type of criterion in the literature for endpoints with low values of $\sigma_g:\sigma_e$ could be
430 labeled as “phenotypic equivalence” due to including residual variation σ_e (and other
431 environmental variations) as part of the “natural variation” in defining equivalence. One example
432 is the distribution-wise equivalence proposed by Vahl and Kang [8] and applied by Van der Voet

433 et al. [26] in the analysis of five studies in which GM crops were fed to rats. Another example is
434 the criterion applied by Schmidt et al. [27], based on one unit of reference standard deviation, i.e.
435 $\sqrt{\sigma_g^2 + \sigma_e^2}$ in expectation, following an example in the EFSA guideline [28]. An intuitive
436 interpretation of the “phenotypic equivalence” would be a large proportion of overlapping
437 between observed responses of the test and the control. However, no discussion could be found
438 on the level of “unintended effect” of a GM trait in the unit of σ_e , either in terms of the
439 regulatory policy or a biological interpretation. In addition, practical implications of these criteria
440 would depend on the type of the study (e.g. the applicable sample size) and the characteristic of
441 the endpoint (e.g. magnitudes of CV_g and CV_e).

442 In their guideline, EFSA also proposed a simulation approach for evaluating equivalence by
443 an empirical distribution of the number of significant outcomes in the difference testing between
444 two independent references. Regardless of the residual variation, the absolute mean difference
445 between two references is $\sqrt{2}\sigma_g$ and a 95% confidence limit would be approximately $2.8\sigma_g$
446 under normality. From this perspective, $EL_c = 1.69\sigma_g$ and $2.38\sigma_g$ in (5) would be considered as
447 conservative. Therefore, even though, under certain circumstances, some assumptions would be
448 more plausible than others, the comparative assessment of GM crops should be a comprehensive
449 approach with false negatives under control.

450 A false negative in an equivalence testing is in many ways similar to the false positive in a
451 difference test. In the maize grain composition example, the EFSA criterion demonstrated an
452 almost exact 5% of the analytes with observed differences greater than the equivalence limit (i.e.
453 3/51 or 5.9%) (Table 1). However, due to the proof-of-equivalence approach, a much higher
454 proportion of analytes (i.e. 9/53 or 17%) failed to conclude equivalence by the EFSA method [6].

455 However, all analytes in the example are within the conditional limits $EL_{c,0.95} = 1.69\sigma_g$ or
456 $0.25\mu_R$. In addition, a step-wise procedure with optional criteria $EL_{c,0.99} = 2.38\sigma_g$ or $0.5\mu_R$ was
457 proposed in this investigation for endpoints failed to conclude equivalence at $EL_{c,0.95}$. In contrast
458 to use the box plots of EFSA or historic data [22,23,29], criteria $EL_{c,0.99}$ consist of no
459 environmental effects, thus are true criteria of “unintended effect” due to multiple comparisons.
460 References in the current TCR trial though limited in number often may be a more reliable
461 source of information due to difficulties in estimating the genotypic variation among references
462 from historic data.

463 With the criteria developed here, an immediate further research subject would be statistical
464 methods of conditional equivalence testing applying these criteria. Because these criteria must be
465 estimated from the reference data and the variation of the estimation must be taken into account
466 especially when the number of references is limited. The variation of the estimated criterion
467 would be compounded with those of the trait effect, not accounted for in the EFSA equivalence
468 testing, which partially contributed to its poor performance.

469

470 **Acknowledgments**

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472

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563

564

565 **Supporting information**

566 **S1 Fig. Graphical illustration of EFSA and conditional equivalence criteria.** EFSA

567 equivalence criterion is defined primarily by a (random) control background effect and has no
568 specification of a GM trait effect, and a conditional equivalence criterion is defined solely for a
569 GM trait effect with a given control.

570

571 **S2 Fig. Asymptotic maximum GM trait effects for 80% power of equivalence under EFSA**

572 **requested design.** Left plot: Maximum GM trait effects with $EL_c = 1.69\sigma_g$ and $2.38\sigma_g$ as
573 functions of $\sigma_g:\sigma_e$; Right plot: Maximum GM trait effects with $EL_c = 0.25\mu_R$ and $0.5\mu_R$ as
574 functions of residual coefficient of variation CV_e .

575

576 **S3 Fig. EFSA example: Estimated equivalence criteria of $EL_c = 1.69\sigma_g$ (markers) and**

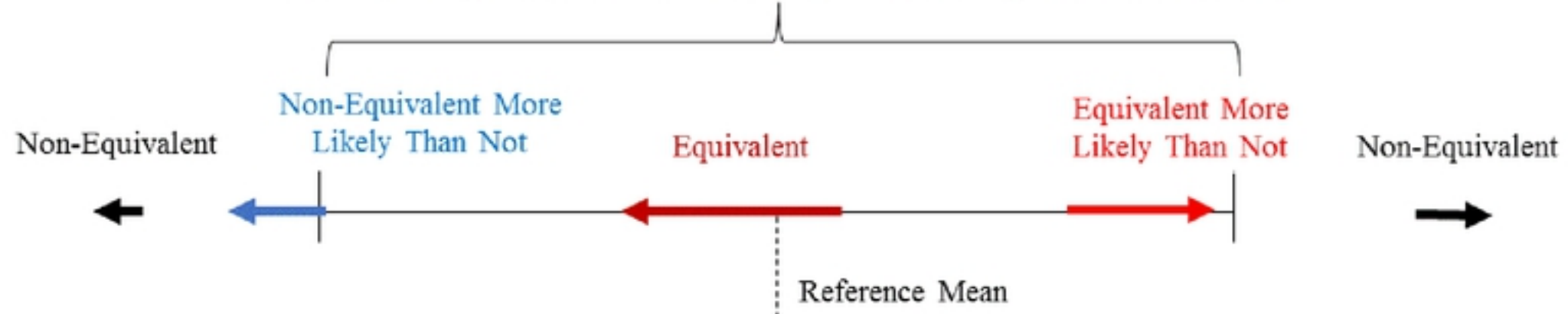
577 **$0.25\mu_R$ (line) across 53 analytes.** Left plot: Without transformation; Right plot: With log
578 transformation.

579

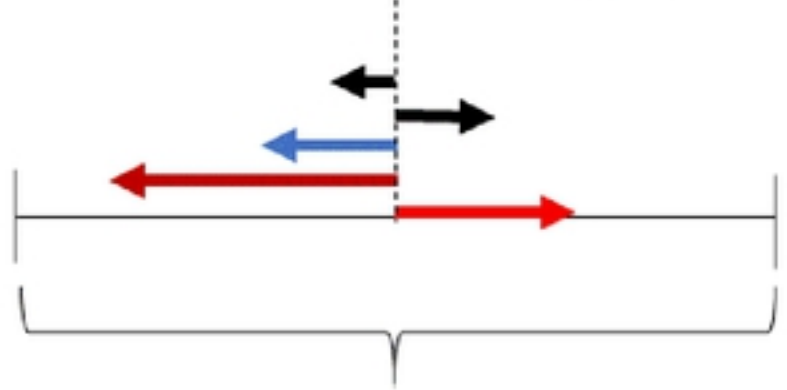
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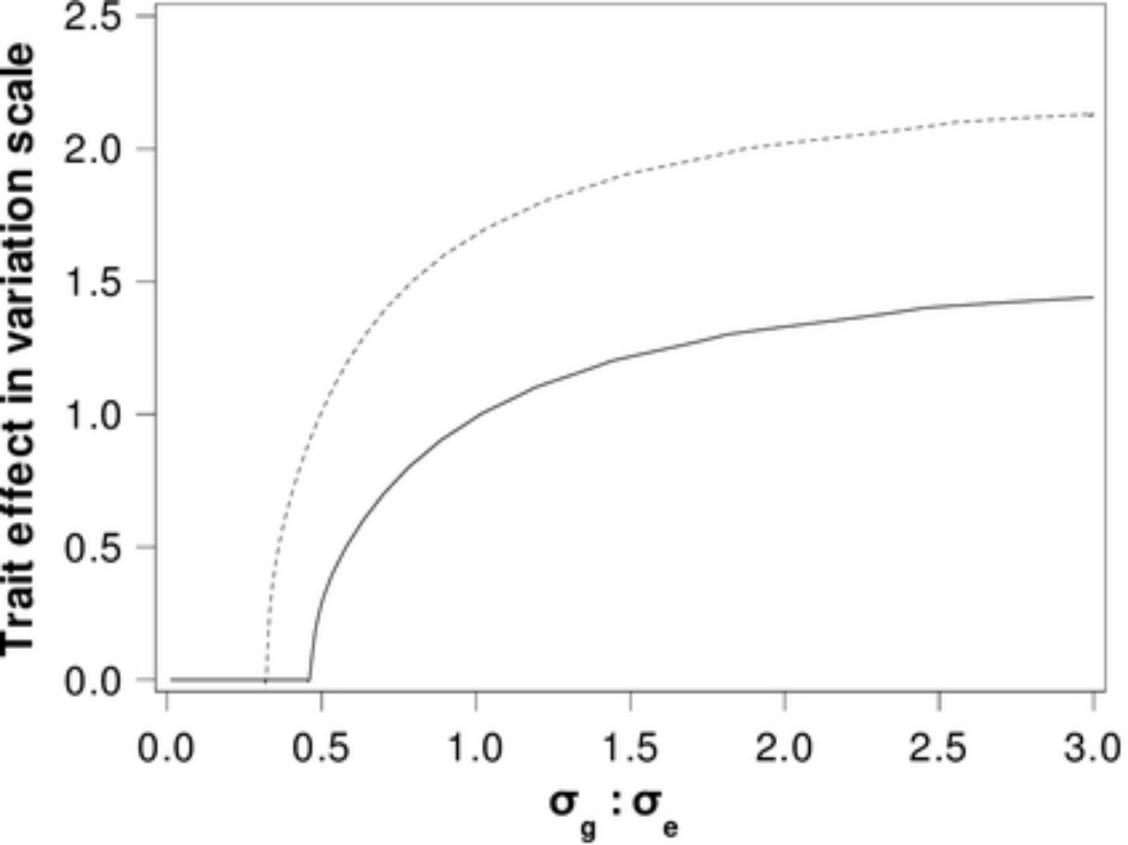
→ GM Trait Effect
(Test – Control)

EFSA Equivalence Limits on Background Effect

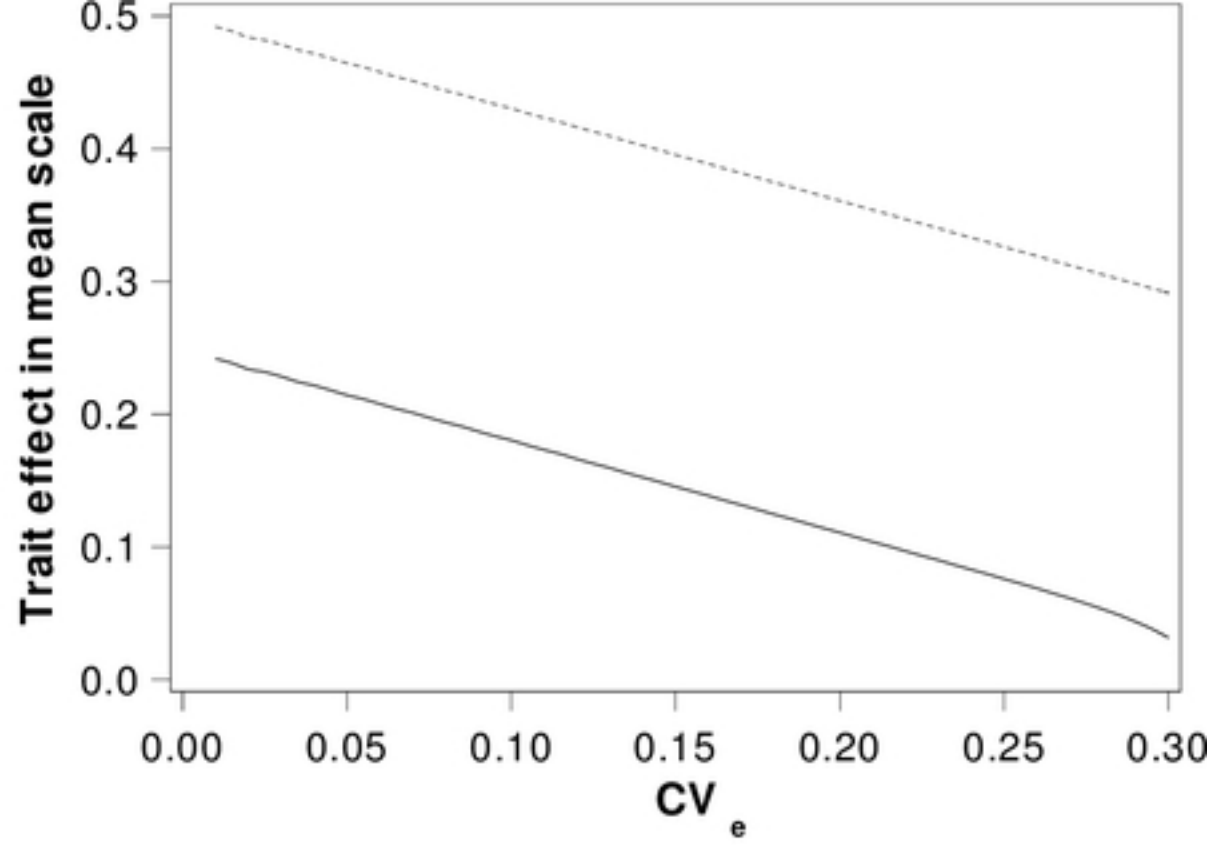


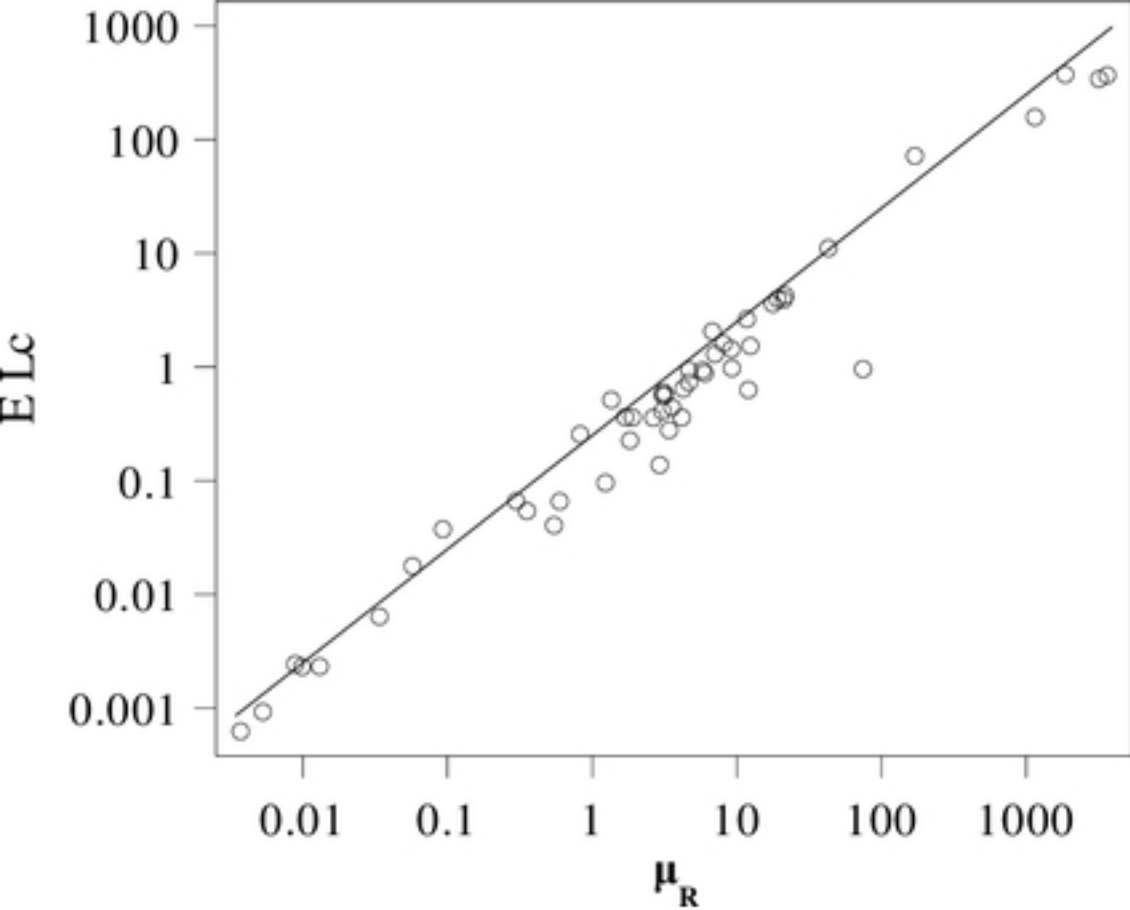
Conditional Equivalence Limits on GM Trait Effect





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