- 1 The Elephant in the room: What can we learn from California regarding the use of sport hunting
- 2 of pumas (*Puma concolor*) as a management tool?
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## 12 Abstract

13 Pumas (Puma concolor) in 10 western states of the U.S. have been managed through the use of a 14 sport hunt. The rational for this management technique is that puma populations needed to be 15 hunted to reduce threats to human safety, their livestock, and wild ungulate populations. We 16 evaluated these claims with the state of California as a control, which has prohibited sport 17 hunting since 1972. We tested four hypotheses: 1) Sport hunting reduces puma density, 2) Sport 18 hunting reduces problematic puma-human encounters, 3) Sport hunting reduces puma predation 19 on livestock, and 4) Sport hunting reduces the impact of puma predation on wild ungulate 20 numbers. Results indicated: 1) Puma densities did not differ between California and sport hunting states, 2) California was the 3<sup>rd</sup> lowest in per capita puma-human incidents. 3) The per 21 22 capita loss of sheep was significantly lower (t = 5.7, P < 0.001) and the per capita loss of cattle in 23 California did not differ significantly, from the other 10 states (P = 0.13). 4). Changes in annual 24 deer populations in California correlated with changes in other states (F = 95.4, P < 0.001,  $R^2$  = 25 0.68) and average deer densities in California did not differ significantly from the other states. 26 We concluded that sport hunting of pumas as a management tool has not produced the outcomes 27 sought by wildlife managers and may even exacerbate conflicts between pumas and humans. It is 28 suggested that state agencies re-assess the use of sport hunting as a management tool for pumas.

## 29 Introduction

30 Pumas (*Puma concolor*), like the other predators in North America, were viewed by European

- 31 colonialists and their descendants as threats to human safety and domestic livestock as well as
- 32 competition for wild ungulates, mainly deer (*Odocoileus* sp) and elk (*Cervus elepus*).
- 33 Consequently, they were eliminated from much of their range in the Eastern and Midwestern

34 United States by the mid to late 1800's. In the West, unrestricted trapping and hunting of pumas 35 continued until the 1960's, with bounties being offered for their removal. By the mid 1900's, the 36 scientific evidence began to demonstrate the ecological value of large predators, including 37 pumas, in ecosystems [1,2]. Additionally, many scientists and citizens began to question the 38 ethics of uncontrolled killing of pumas and began to advocate for some degree of protection [3]. 39 However, there remained the perception among wildlife managers that some level of control was 40 still necessary to prevent puma populations from growing to socially unacceptable levels where 41 they might threaten human safety, livestock interests, and population objectives for big game, 42 principally deer [4] (https://idfg.idaho.gov/wildlife/predator-management). In response, in the 43 1970's ten of the 12 states where pumas still occurred classified them as a game species and 44 established sport hunting seasons [4]. The two exceptions of this management approach are 45 Texas, where pumas are completely unprotected and can be hunted without limit, and California, 46 where pumas are fully protected from sport hunting and managed through relocation or killing of 47 individuals puma that pose a threat to public safety, livestock or threaten the viability of bighorn 48 sheep populations (https://www.wildlife.ca.gov/keep-me-wild/lion, Accessed on February 28, 49 2018, https://www.wildlife.ca.gov/Conservation/Mammals/Mountain-Lion/Depredation, 50 Accessed on February 28, 2018).

Though providing some degree of protection to pumas, e.g. closed seasons, the intent of a sport season on puma was to continue to control their populations to address the three main concerns of public safety, livestock and ungulate protection [5, 6]. As a result, the primary management objective (MO) for sport hunting of pumas in these ten western states was to usually set "bag limits" similar to historic bounty kill levels, which never exceeded 1,000 animals per year. However, since the enactment of sport hunting, the number of pumas killed annually by sport 57 hunters has steadily increased. By 2016, the 10-state average kill rate of pumas was 390 per 58 state or over 3,900 individuals per year (Fig. 1). Of these, 3400, or > 89%, are killed by sport 59 hunters and the rest for specific threats to human safety, livestock depredation, or accidents 60 (Unpublished agency reports). This sustained high-rate of puma killing has elicited questions as 61 to whether sport hunting actually achieves its purported management goals [7].

#### 62 Fig. 1. Number of puma killed per year in California compared to the mean for the 10

63 western states with a sport hunt of puma. The numbers for California represent animals

64 specifically identified as conflicting with human safety or livestock depredation and other

65 causes. The numbers for the 10 other states represent animals killed by sport hunters (80-90%),

ones specifically identified as conflicting with human safety or livestock depredation, and other

67 causes.

68 Most state game agencies rely on the North American Model for Wildlife Conservation (NAM) 69 for guiding their management policies [8]. The NAM explicitly advocates the use of science and 70 research in setting and justifying wildlife management policy [8,9,10,11]. Nevertheless, one 71 recent evaluation of hunt management in the United States and Canada found little adherence to 72 science-based approaches [12]. Using the criteria of Artelle et al. [12], our assessment of 73 available state management plans for pumas, indicates this to be the case for pumas in most of 74 the western states. Additionally, there have been more recent calls for using science to evaluate 75 the possible politicization of wildlife management decisions [13].

Regarding puma management, what does the science tell us? An increasing number of scientific
studies have questioned the putative effectiveness of sport hunting to meet MO's of state
agencies. Specifically, sport hunting of pumas might not reduce puma numbers [14], or result in

79 larger ungulate populations [15,16,17,18]. Several studies provide evidence that sport hunting 80 increases the rate of puma interactions with people and livestock, thereby exacerbating the very 81 problems it is intended to ameliorate [5,19, 20]. This growing body of data has placed doubt 82 upon whether sport hunting is an effective management tool for pumas. 83 Employing the guidelines of adaptive management [4], it is appropriate to ask whether sport 84 hunting has been successful in meeting management objectives over the  $\sim 45$  years since it was 85 initiated in the western U.S. In doing so, we identified four hypotheses that emerge from desired 86 outcomes articulated by state management agencies. These are that 1) sport hunting will suppress 87 puma populations, 2) sport hunting will reduce the number of problematic puma-human 88 encounters; 3) sport hunting will reduce puma predation on domestic livestock, and 4) sport 89 hunting will reduce the impact of puma predation on wild ungulate numbers, resulting in 90 increased hunting opportunities for the sport hunt of ungulates. 91 Unfortunately, these hypotheses are difficult to test. In particular, as each of the 10 states have 92 continued to rely on this management strategy, there is no "control" within or among those states 93 other than to alter the number of pumas removed by the sport hunt. One state, Washington 94 initiated a metapopulation style management program [21] where levels of killing of pumas were 95 specifically set for designated management units [22]. As a result, it is in this state that 96 researchers have been able to test some impacts of the sport hunt with the previously mentioned 97 contradictory findings [5,14, 20]. However, except for these localized within state comparisons, 98 we are not aware of any large scale, multi-state test of the sport hunting hypotheses. 99 Fortunately, the state of California offers a potential control for such a multi-state test. California 100 has not used sport hunting to manage pumas over the same time period the other states have

101 employed it. Instead, since 1972, California has handled puma-human conflicts and livestock

102	depredation on a case-by-case basis and specifically removes animals causing these conflicts.
103	There is no killing of pumas specifically with regards to management of wild ungulate
104	populations, except for threatened bighorn sheep (Ovis canadensis). As a consequence, over the
105	same 45 years, the number of pumas killed in California has been consistently lower (< 150
106	animals/year) than those states with sport hunting seasons on pumas. Thus, California would
107	appear to be an appropriate "control" to compare against the "treatment" of a sport hunt. Since
108	the remaining 10 states have sustained some level of sport hunting as a management strategy
109	used over the time period, this comparison should enable a test of whether a sport hunt
110	management strategy is achieving desired management goals.
111	The predictions specifically are that California, in the absence of a sport hunt of pumas should
111 112	The predictions specifically are that California, in the absence of a sport hunt of pumas should have 1) higher puma population densities; 2) a higher percent of problematic puma-human
112	have 1) higher puma population densities; 2) a higher percent of problematic puma-human
112 113	have 1) higher puma population densities; 2) a higher percent of problematic puma-human encounters; 3) higher percent of puma predation on domestic livestock; and 4) higher levels of
112 113 114	have 1) higher puma population densities; 2) a higher percent of problematic puma-human encounters; 3) higher percent of puma predation on domestic livestock; and 4) higher levels of puma predation on ungulate populations, resulting in lower hunting opportunities for sport
<ol> <li>112</li> <li>113</li> <li>114</li> <li>115</li> </ol>	have 1) higher puma population densities; 2) a higher percent of problematic puma-human encounters; 3) higher percent of puma predation on domestic livestock; and 4) higher levels of puma predation on ungulate populations, resulting in lower hunting opportunities for sport hunting of ungulates, specifically deer. If these predictions are supported by the 40+ year data

## 119 Methods

## 120 Study Areas

121 The 10 western states that use the sport hunt management strategy encompass most of the122 diverse habitat types found in the Western United States. Pumas are found throughout most of

123 these habitats but are rare in some of the harsher, dryer areas of each state. As a result, puma 124 range in most states is less than the total area of the state. Most states have estimated the 125 suitability and extent of different puma habitats in their states. Where state estimates were not 126 available, we used recent data based on GIS analyses conducted by the Humane Society of the 127 United States [7] (HSUS). As on average, HSUS habitat estimates only differed from state ones 128 by approximately 4%, HSUS estimates were considered reliable enough to use when state 129 estimates were lacking. Each state agency also has estimates of the amounts of appropriate deer 130 (mule O. hemionus and white-tailed O. virginianus) habitat occurs within their boundaries. In 131 most cases, puma and deer distributions overlap. California, which extends from the border with 132 Mexico north to Oregon, contains most of the major ecosystems found in the West, from desert 133 to high mountain forests [23]. As such, the impact of habitat differences on comparisons between 134 California and the other 10 states could be considered minimal. The state also has identified the 135 amount of appropriate puma and deer habitat. We used the estimates of total area of habitat for 136 pumas and deer from each state when making density calculations.

#### 137 Data sources

138 For all the comparisons made, we relied on data sets generated by either state or federal agencies 139 or in the case of puma-human incidents, private organizations/individuals. These data sets have 140 been maintained and published as open public records. We recognize that the reliability and 141 scientific rigor of these data has been questioned. However, we argue that any testing of the sport 142 hunting hypothesis should be done with the same data used to justify sport hunting as a 143 management tool. We further argue that if these data are not considered rigorous enough to test 144 these hypotheses, then they should not be used in making management decisions. However, 145 many of these data sets, e.g. deer/puma population estimates and livestock depredation estimates,

are routinely used by state agencies in their management decisions, consequently, we used themto test the hypotheses regarding sport hunting presented here.

148 State and Federal data sets used in our analysis include 1) estimates of puma abundance, 2) 149 numbers of pumas killed yearly by sport hunters and other causes, 3) estimates of deer 150 populations, 4) estimates of the number of deer killed yearly by hunters, 5) estimates of the 151 inventory of livestock, cattle and sheep, and 6) estimates of the number of livestock, cattle and 152 sheep killed by pumas. Estimates of the number of puma-human incidents for each state have 153 been maintained mainly by individuals and published either in the scientific literature [24] or 154 available on the internet (http://tchester.org/sgm/lists/lion attacks.html). These estimates were 155 cross checked with inquires to state agencies as to records they had and updated as necessary. 156 In making comparisons, we first designated three basic stages in the evolution of the sport hunt 157 of pumas. These are our designations based not on recognized agency policy but on our 158 interpretation of documented puma population and sport kill data available. The first 20 years 159  $(\sim 1970 - 1990)$  we refer to as the recovery period as puma populations were presumably still low 160 from the decades of uncontrolled killing and the reported killing of animals by sport hunters was 161 also low ( $\sim 100-150$  per state per year; Fig 1). By 1990, various studies indicated that puma 162 populations in general had recuperated (the recovered period, 1990-1999) and were increasing and decreasing with available resources [25, 26]. The sport killing of puma was beginning to 163 164 increase during this time and along with other human sources of mortality peaked at around 400 165 per year per state in 2000, with 88% being from the sport hunt (Fig. 1). From approximately 166 2000 to 2015 (the intense management period) total mortality of pumas remained between 300-167 400 animals per state per year, again 80-90% from the sport hunt. As puma populations and kill 168 rates were low during the recovery period for the 10 states, inclusion of this timeframe in

169 comparisons might dilute effects of the sport hunt on the metrics we compared. Thus, most of
170 our comparisons covered the last two periods as any effect of sport hunting should be more
171 prominent, especially during the last 15 years of intense management.

### 172 Standardizing the data

173 Because the data used for deer and pumas come from a wide geographical area and at least 11 174 different governmental agencies, we attempted to standardize the data in several ways. Most 175 estimates of abundance or kill levels of deer and pumas were converted to population densities or 176 kill densities (number killed/habitat area) based on the aforementioned estimated areas of 177 appropriate habitat. Kill (= harvest) densities are commonly used by state agencies to set MO's 178 for puma kill limits. Kill densities for puma were per 10,000 km<sup>2</sup> while kill densities for deer 179 were per 100 km<sup>2</sup>. In some instances, we converted individual entries of a data set to the percent 180 they were of the maximum entry of that data set. This "percentage of the maximum" facilitated 181 comparing patterns of change as well as amplitude of that change among the diverse data sets. 182 Estimates of puma mortality by all sources come from records maintained by state agencies. 183 Total mortality levels were primarily (> 80 %) from sport hunting in the 10 states under 184 consideration. However, as the level of mortality from California was just from all other causes, 185 in making our comparisons we used the total number of pumas killed in a state rather than just 186 the number killed by sport hunting. Also, some states include non-hunting deaths of pumas in 187 setting their MO's.

To standardize livestock data across states, we converted the estimated number of animals killed
by pumas to the percentages they were of total head inventory exposed to predation, e.g.
livestock on open range. These data were retrieved from appropriate USDA documents

191 (https://www.nass.usda.gov/, Accessed on February 28, 2018). In these documents, total cattle 192 inventory of a state included beef and dairy cattle. We subtracted the number of dairy cattle from 193 the total to obtain an estimate of the number of beef cattle, animals most likely to be grazed on 194 open range. There was a category of cattle on feed (= feedlots), but because these cattle could 195 have come from anywhere, including other states, we did not use these estimates to adjust the 196 inventory of beef cattle in a state. Consequently, we assumed all beef cattle were at least at 197 sometimes grazed on open pasture exposed to possible predation by pumas. Data on calves were 198 separately available. We did not use inventory data on cattle in Texas because most of the beef 199 cattle in Texas are raised outside of current puma range and there were no estimates available for 200 the number of beef cattle in the proportion of Texas where pumas occurred [27]. 201 National levels of cattle and calf losses to predators, including pumas were reported yearly. 202 However, there were only 5 years (1991, 1995, 2000, 2005, and 2010) where those losses were 203 separated out by state and cause specific by predator 204 (http://usda.mannlib.cornell.edu/MannUsda/viewDocumentInfo.do?documentID=1625, 205 Accessed on February 28, 2018). Thus, we used only these 5 years in our comparisons of per 206 capita cattle and calf loss by pumas in California verses the other 10 states. 207 For sheep and lambs, the data categorized all sheep as sheep and lambs combined and also 208 reported the annual lamb crop. The lamb crop was not identified as before or after docking but 209 we assumed it was the same for all states. Because simply subtracting the lamb crop from the 210 total sheep did not always provide us with credible estimates for adult sheep only, we used the 211 categories of "all sheep" (adults and lambs) and "lamb crop" in our comparisons. We assumed 212 all sheep and lambs were at sometimes grazed on open range and thus exposed to possible 213 predation by pumas. We included Texas in some of the comparisons of levels of puma predation

on sheep and lambs because most sheep in Texas are raised within current puma range in that

215 state [27].

216 Annual losses of sheep and lambs to predators, included pumas, were available yearly but there

217 were only 5 years (1990, 1994, 1999, 2004, and 2014;

218 http://usda.mannlib.cornell.edu/MannUsda/viewDocumentInfo.do?documentID=1628, Accessed

219 on February 28, 2018), where the data were separated out by state and cause specific by predator.

220 Thus, we used only these 5 years in our comparisons of percentage of sheep and lamb loss by

221 pumas in California compared to the other 10 states.

Attack and mortality data from puma attacks on humans were available from before 1900.

However, as we were interested in the risk of humans since the early 1970's, we only used the

data compiled since 1972, specifically during the recovered and intense killing periods. We

estimated per capita (per million people) attack and mortality rates based on total human

226 population estimates within each state for 2010, year of last census. As pumas are widely

distributed over most western states and known to use exurban and suburban areas and many

urban persons visit areas where pumas are, we used the total populations reported for each state.

229 Texas, however, was excluded from any analysis of per capita incidents because we could not

230 find population data on just the region of Texas where pumas occur. To include the more

231 populated portion of the state where pumas were not found, would bias any comparisons.

232 When comparing deer data among states, we standardized the data relative to density (#/km<sup>2</sup>). As

233 deer abundance is estimated in similar ways across states, e.g. aerial surveys, we assumed the

values reported, converted to densities, could be comparable across states. There could be some

inherent differences in possible densities based on the proportion of habitat quality within a state,

e.g. desert shrubland versus high altitude alpine vegetation. We address the effects of these

237 differences in the discussion of the results of our comparisons. Deer population densities and 238 deer kill densities (by hunters) were calculated with agency published estimates of deer habitat 239 within each state. Hunter success and the number of deer per hunter were calculated based on the 240 number of licenses sold. In some cases, we again further standardized the data as percentages of 241 the maximum value recorded to facilitate comparisons of trends. 242 In all the comparisons, data from California were evaluated directly to the equivalent data of the 243 10 states with the sport hunt of pumas. Under this design, when appropriate, a t-test or its non-244 parametric equivalent for a single observation compared to a sample was used. In the case of any 245 correlation analyses, any comparisons of correlation coefficients were made with appropriate 246 statistical tests. If percentages were compared, they were first transformed with the 247 recommended arcsine square root transformation [28]. Again, we recognize that others have

argued that some of the data collected by agencies may not withstand the rigor for statistical

analyses. However, we again argue that these are the only data available and are used by agency

250 scientists in their analyses and decision making. As it are these data that the entire hypothesis for

sport hunting rests, it should be these data that are used for the testing of that hypothesis.

## 252 **Results**

#### 253 **Prediction 1: California will have higher puma population densities**

We first tested whether sport hunting has led to reduced puma populations or at least keep them lower than in the absence of a sport hunt (California). Puma are notoriously difficult to enumerate. However, all game agencies have at one time or another published estimates of puma numbers within their state. These estimates can vary widely and high and low values are usually 258 given. Unfortunately, the years of these estimates across states rarely coincide. For 2003, 259 however, most agencies provided high and low estimates for pumas in their state [29]. As these 260 estimates were provided after over 30 years of control (California) and treatment (10 states with 261 sport hunt management), it would seem reasonable to compare densities between these states and 262 California. We selected the high estimates as these values are commonly the default numbers 263 cited by agencies when developing of management guidelines (Fig 2). As can be seen in Fig. 2, 264 estimates of puma densities in California are not higher than, but are rather at the average of 265 those states with sport hunting. Thus, the data do not support the hypothesis that after 30+ years, 266 puma densities in states with sport hunting of pumas are significantly lower than in California. In 267 fact, half of the sport hunting states reported puma densities higher than California.

Fig. 2. Maximum estimated density of puma (animals/100 km<sup>2</sup>) in 2003 for 9 of the western

states with a sport hunt of puma (no estimate was available for Wyoming) and California

270 (dark column). Estimates are based on data provided by agencies in Becker et al. (2003) and

agency reported amounts of puma habitat within their boundaries. States are identified by their
standard two-letter postal codes. The final column (AVE) is the average for the 9 states that have
a sport hunt of puma.

Additional comparisons can be made for any of the states where later estimates are provided.

275 The prediction is that after 12 years of intensive sport hunting, estimated puma population

densities within a state should be lower than the 2003 estimate, while California should have no

difference. California currently lists its mountain lion population to be between 4,000 and 6,000

278 animals (https://www.wildlife.ca.gov/Conservation/Mammals/Mountain-Lion/FAQ#359951241-

279 <u>how-many-mountain-lions-are-in-california</u>, Accessed on February 28, 2018), which is the same

reported for 2003. Arizona currently states it has between 2,500 and 3,000 pumas, placing the

281	current maximum number 500 above the maximum reported in 2003. Montana reports a 2017
282	maximum estimate of 5,000 pumas [30], which represents a state-wide density of 2.8
283	animals/100km <sup>2</sup> . Though there is no earlier statewide estimate to compare against, this density is
284	only slightly below the 3.27 animals/100 km2) reported in one study area in western Montana
285	[31], suggesting little change in total numbers since that time. New Mexico reported estimated its
286	puma population at 3,123-4,269 animals in 2017 [32], a > 45% increase from the 2003 estimate
287	of 2,150 animals. In sum, population estimates provided by agencies do not depict declining
288	puma numbers in states with the sport killing of pumas. Over the same period, puma numbers
289	have not reportedly increased in California where they are protected from sport hunting.
290	Oregon, bordering California to the North, has published estimates of puma numbers since 1994.
291	These estimates have been used by the Oregon Department of Fish and Wildlife to guide its
292	puma management decisions, including sport hunting mortalities, which have steadily increased
293	since 1994 (Fig. 3). We compared ODFW's puma annual population estimates with puma
294	mortality levels and found a significant positive correlation ( $P < 0.001$ , $R^2 = 0.74$ ). In effect, it
295	appears that the more animals that are killed in Oregon, the higher the reported population. This
296	is the exact opposite that is predicted by the sport hunting hypothesis.

# Fig. 3. (a) Estimated population size and number of puma killed per year in Oregon as reported by Oregon Department of Fish and Wildlife

299 (<u>http://www.dfw.state.or.us/wildlife/cougar/</u>) for 1994 to 2014. Fig. 3b is the correlation of
300 estimated population size with annual number of pumas killed.

301 In sum, based on the available data, we found no support of the hypothesis that sport hunting

302 controls puma numbers below the level expected in the absence of this management practice.

#### 303 Prediction 2: California will have higher number of per capita

#### 304 puma-human incidents

305 The test of the sport hunting model for this prediction is whether or not states using this 306 management technique are experiencing fewer problematic puma-human interactions than 307 California. We compared the per capita (per million persons) number of puma attacks and human 308 fatalities that have occurred in California to the 10 states with sport hunting. The few overall 309 numbers of such mortalities over the last 100 years makes statistical comparisons difficult. 310 Consequently, we used the combined non-fatal and fatal attack data in our comparisons. In sum, 311 as of 2016, 84 puma attacks on humans, non-fatal and fatal, have been recorded since 1972 312 (beginning of sport hunting) in the twelve western states (Fig 4a). Most states reported 5 or fewer 313 incidents over the 44 years. The highest was Washington with 16, followed by California with 15 314 and Colorado with 13. Texas and Arizona each reported 8 incidents. On a per capita basis (per million persons), California ranked 3<sup>rd</sup> lowest with 0.40 attacks/million persons whereas 315 316 Montana was highest with 7.1/million persons. The pattern does not change, including in 317 reference to California, when we considered the time span of 2000-2015, the period of increased 318 killing of pumas by sport hunting (Fig. 4a).

Fig. 4. (a) per capita (per million humans) of cougar attacks on humans for the 10 western
states with a sport hunt of puma and California. Per capita rates are based on total
population (2010 census) of states. Fig. 4b is per capita rate of cougar-human incidents,
including attacks, threats, and livestock depredation for the 8 states reporting these data. Idaho,
Nevada, and New Mexico do not maintain records of incident reports. States are identified by
their standard two letter postal code.

325	Another indicator of puma-human conflicts is the number of incidents reported per year.
326	California and seven of the 10 states with a sport hunt, recorded incidents that they considered as
327	being serious enough to respond to (Fig. 4b). Some of these were actual attacks but many
328	involved perceived threats to person or pets or livestock. California reported an average of 200
329	incidents/yr since 2000. Though most of the states that use sport hunting had fewer than 100
330	incidents, Washington (578/yr) and Oregon (328/yr), reported higher numbers of incidents than
331	California. However, again, on a per capita basis, California ranked the lowest of the states
332	reporting (Fig. 4b).
333	Annual incident data were available from the early-mid 1990's to 2018 for California and three
334	other states (Oregon, Utah, and Washington). When we correlated puma kill density rates with
335	incidents for these 4 states, there was no correlation for California and Oregon but there were
336	positive correlations for Utah and Washington, indicating higher puma kill rates coincided with
337	higher number of incidents (S1 Fig.).
338	Decident the effective division of the decident decident from the barries that the energy
	Based on the attack and incident data, we found little support for the hypothesis that the sport

## 340 Prediction 3: California will have higher percentage of puma

## 341 predation on domestic livestock

342 Besides human safety, the second most frequently offered rationale for sport hunting of pumas is 343 that it should reduce incidents of livestock depredation, principally cattle and sheep. To test this 344 prediction, we used cause-specific depredation rates by pumas on livestock and compared among 345 states the percentage loss from pumas based on the total number of head exposed to possible puma predation (see Methods for details). We present means for the specific years when causespecific predation was reported.

348 *Cattle* 

Overall cattle losses to pumas are extremely low, less than 0.2% of total head inventory. Figure 5a ranks the 11 states relative to the average percentage of cattle lost to pumas during the 5 years reported (see Methods). California reported higher percent cattle losses than 8 states and lower losses than two states (Fig. 5a). These patterns were similar for calves (Fig. 5b). In comparing the percentage loss for the 5 years examined (See Methods) between California and the average loss for the other 10 states, there no significant differences for either cattle (paired – *t*, P = 0.56) or for calves (P = 0.132).

Fig. 5. Per capita (percent of total available herd inventory) predation of puma on cattle (a)
and calves (b) in the 10 western states with a sport hunt of puma and California. States are
identified by their standard two letter postal code.

359 To further test whether sport hunting reduced cattle losses, we combined the data for percentage 360 loss of calves from the 10 states with a sport hunt for the 5 years where data were available and 361 correlated them with the puma kill density for the years previous to the sample years (Fig. 6a). 362 Kill density of pumas was used to standardize the mortality rate across states. The prediction 363 tested was that the percentage loss of calves would be negatively correlated with the number of 364 pumas killed the previous year. The correlation was not significant (Fig. 6a). When we added the 365 California data to the graph, but not the correlation, California had the lowest per area kill rates 366 and also some of the lowest percentage loss of calves (Fig. 6a). The same analysis using cattle 367 lost also showed no correlation.

#### 368 Fig. 6. (a) Correlation of percent calves killed by puma with puma kill density (# of puma

#### 369 killed per 10,000 km<sup>2</sup> of habitat) for combined data from 10 states with a sport hunt on

370 **puma.** Data from California are included in the graph for comparison but were not included in

371 the correlation analysis. Fig. 6b is correlation of percent calves killed by pumas in Wyoming

372 with number of pumas killed per year for 2004 to 2012. Data are from the 5 years where cause

373 specific predator mortality were available (1991, 1995, 2000, 2005, & 2010).

374 One state, Wyoming, maintained cause specific depredation records for multiple years, including

annually from 2004 to 2012. For each of those years, we compared the number of pumas

376 removed the previous year with the percentage of cattle and calves killed for each year. The

377 prediction is that if sport hunting puma is beneficial to cattle survival, there should be a negative

378 correlation between the number of pumas removed one year and the percentage loss of cattle and

379 calves the following year. The results indicated no relationship between cattle loss and puma kill

380 rates. However, calf losses were positively correlated with the number of pumas killed the

381 preceding year (Fig. 6b, P = 0.003,  $R^2 = 0.58$ ). Higher calf losses were associated with higher

382 numbers of puma killed, contrary to the prediction.

383 Sheep

The livestock inventory data did not clearly differentiate sheep and lambs but did present estimates for lamb crops. Sheep losses by pumas however, were clearly indicated as either adult sheep or lambs. As the inventory data were often incompatible, e.g. total sheep minus lamb crop did not equal an estimate of adult sheep, we only compared total puma depredation losses as a proportion of combined sheep and lambs and then puma depredation on lambs as a proportion of the lamb crop. For all states, including now Texas, data were available only for specific years (See Methods) and so we present the means over those years. Relative to the mean percentage of inventory of all sheep and specifically for lamb losses over the 5 years where data were available (See Methods), California ranked 6<sup>th</sup> of the 12 states (Fig. 7a & b). When considering the 6 years separately, the percentage lamb loss to pumas in California for each year was significantly lower than the corresponding mean for the other 11 states (Paired t = 3.53, P = 0.0077). This was also the case for all sheep combined (Paired t =5.692, P < 0.001).

#### 397 Fig. 7. Ranking of each western state with puma (Texas included) relative to percent of

total sheep (a) and total lambs (b) killed by pumas. Percentage of animals lost per state were
means of the 5 years data were available (1990, 1994, 1999, 2004, & 2014).

As with cattle, we combined the total sheep loss data from the 10 states with a sport hunt for the
5 years and correlated them with puma kill density for the years previous to the sample years.
Again, there was no significant correlation. When we added the California data to the graph, but
not the correlation, California again had some of the lowest percentage loss of sheep per number
of puma killed. When we repeated this analysis for just lambs lost, again, no correlation was
found.

406 Three states, Wyoming, Colorado and Utah, maintained cause specific losses of sheep and lambs 407 to pumas for multiple years and we correlated sheep and lamb losses for those years with the 408 level of puma killed for the years before. None of the correlations for Wyoming and Colorado 409 were significant. For Utah there was a significant (P = 0.05) positive relationship between the 410 number of pumas killed the year before and the percentage of lambs lost and the correlation 411 explained 16% of the variation seen. When all sheep losses were correlated with puma mortality 412 levels, again the relationship was positive, significant (P = 0.049) and explained 16% of the 413 variation seen.

414 The results of the comparisons of livestock losses from pumas did not support the hypothesis that

415 sport killing of pumas resulted in lower per-capita losses of cattle or sheep. In point of fact, in a

416 few cases, the exact opposite of what was predicted was found: higher mortality rates of pumas

417 were correlated with higher losses of livestock.

#### 418 **Prediction 4: California will have higher puma predation on**

#### 419 ungulate populations, specifically deer

420 Several metrics are available to test the prediction that killing of pumas via the sport hunt will

421 enhance deer populations or hunting opportunities for hunters. Two useful metrics are estimated

422 deer density and deer hunter kills. These records are maintained by state agencies and commonly

423 used as indicators of population trends (<u>http://cpw.state.co.us/thingstodo/Pages/Statistics-</u>

424 <u>Deer.aspx</u>, Accessed on February 28, 2018). We used both metrics in the following comparisons.

425 As explained in the Methods, we primarily limited our analyses to two timeframes: 1991-2015

426 and from 2000-2015.

427 We initially compared long term pattern of changes in deer kill densities from 1927 to 1972 between California and the average for 3 states that also had these data sets (Arizona, Oregon, 428 429 and Utah). We sought to determine if California had any inherent differences in changes in deer 430 abundance before the sport hunt of pumas was initiated relative to other states, which might 431 affect any comparisons over later timeframes. We standardized the data by calculating the 432 percentage each year's estimate was of the year with the maximum estimate recorded, which 433 would equal 100%. This allowed us to more directly compare patterns of change in deer kill 434 densities.

435 When we compared the percent of the maximum deer killed for each year for California and the 436 three-state average for the other states, we found a relatively high degree of concordance (Fig. 437 8b). Based on kill records, all deer populations experienced exponential style growth in the 40's 438 and 50's, peaking around 1960. After 1960, deer populations of California and the other three 439 states appeared to decline in a similar pattern. When compared with a simple correlation of the 440 transformed percentages, the correlation was highly significant (Fig. 8b; F = 95.4, P < 0.001,  $R^2$ 441 = 0.68). Thus, as indicated by annual kill levels by hunters, changes in California's deer 442 population before the beginning of the sport hunt of pumas appear comparable to other western 443 states. At times, the magnitude of changes was different but the pattern of change matched. 444 Consequently, any difference between California and the other states during the period of the 445 sport hunt in those states could then be more likely because of the management differences. 446 Fig. 8. (a) Number of deer killed by hunters each year (1927-1972) expressed as a 447 percentage of the year with the highest deer kill level for California and the average for 448 Arizona, Oregon, and Utah. Figure 8b is the correlation of the mean percent of maximums for 449 the three states versus percent maximum for California. 450 To test for those differences in these later time periods, we compared California to the 10-state 451 average from 2000-2015 (Fig. 9a). Many states did not have kill data back to 1990 and so we 452 limited our comparison just to the later timeframe of most intense puma kill rates. The prediction 453 tested was that California should exhibit different patterns of change than the other states. For

454 these comparisons, we also converted the number of deer killed in each year to percentages of

- 455 the year of maximum annual deer kill within that timeframe, to make the lines more comparable.
- 456 We found (Fig. 9a) again that the patterns of change in deer kill density for California matched
- 457 closely the pattern of the average for the 10 states. Of note is that California and most of the

458	other states experienced increased deer kills within the last 4 years, supporting the reported	

459 estimates of increasing populations of deer in most western states [33, 34]. We found that these

460 data were also significantly correlated (F = 19.1, P < 0.001, R<sup>2</sup> = 0.55, Fig. 9b).

- 461 Fig. 9. (a) Number of deer killed by hunters each year (2000-2015) expressed as a
- 462 percentage of the year with the highest deer kill level for California and the mean for the
- 463 ten states with a sport hunt of pumas. Figure 9b is the correlation of the mean percent of
- 464 maximums for the 10 states versus percent maximum for California.
- 465 As deer populations in all states seem to be undergoing similar trends, we then tested the
- 466 following predictions regarding comparisons between California and the other 10 western states.

467 **Prediction: After 15 years of intensive puma control, states with sport hunting** 

468 of pumas should experience higher deer densities and deer kill densities of

469 **deer by hunters than California.** 

470 We compared California and the 10 states to determine whether or not either deer densities or 471 kill densities changed from the onset of higher puma kill rates over most states in 2000 to 2015. 472 We found that most states had lower deer and deer kill densities (Fig. 10). Of the states that had positive changes in deer and deer kill densities. California ranked 2<sup>nd</sup> and 3<sup>rd</sup> highest respectively 473 474 (Fig. 12a & b). For most states, deer densities and kill densities have been gradually declining in 475 spite of record high kill rates of pumas. These results do not support the prediction that the 476 intensive killing of pumas through the sport hunt has led to increased deer numbers over the last 477 15 years.

#### 478 Fig. 10. (a) Difference in deer density (#/km<sup>2</sup>) from 2000 to 2015 for California and 7 of the

479 **10 states with a sport hunt on pumas where data were available.** Figure 10b difference in kill

480 density (#/100 km<sup>2</sup>) from 2000 to 2015 for California and 9 of the 10 stats with a sport hunt on

- 481 pumas. There were insufficient data from Arizona for this analysis. States are identified by their
- 482 standard two letter postal codes.
- 483 The primary prediction regarding deer is that the higher levels of killing of pumas should result

in higher deer densities. We compared average deer densities among the 11 states for 1990-2015

and 2000-2015 (Fig 11a) and 2016 (Fig 11b). Among the 11 states, California had the second

- 486 highest deer densities in all three time periods.
- 487 Fig. 11 (a) Ranking of mean deer densities (deer/km<sup>2</sup>) from 1991-2016 and 2000-2016 for

488 California and the 10 states with a sport hunt on pumas. Figure 11b is the mean deer

densities in 2016 for California and the 10 states with a sport hunt on pumas. States are identified

490 by their standard two letter postal code.

We further correlated both deer density and deer kill density with puma kill densities for theprevious year for the 11 states (Table 1). The prediction was that increasing numbers of pumas

- 493 killed should have a positive effect on deer density and the number of deer that hunters killed. In
- 494 all cases except one (Washington), deer density and deer kill density either did not significantly
- 495 correlate with puma kill densities or were negatively related, i.e. higher number of pumas killed
- 496 resulted in lower deer densities and kill densities (Table 1).

497 Table 1: Correlations of deer density estimates and the number of pumas killed the
498 previous year. Data are for the 11 western states (1a) and the deer numbers killed by hunters
499 (deer kill density) and number of pumas killed the previous year (1b). Data are from 1990 to
500 2015.

501 (a)

502		AZ	CA	CO	ID	MT	NV	NM	OR	UT	WA	WY
503	F	1	1.79	16.0	2.35	38.4	1.65	1	5.28	3.60	1	16.4
504	Р		0.19	0.002	0.15	< 0.00	1 0.21		0.03	0.07		< 0.001
505	$\mathbb{R}^2$			0.54		0.78			0.15			0.39
506	<sup>2</sup> Rel		NS	Neg	NS	Neg	NS		Neg	NS		Neg
507	(b)											
508	F	12.8	1.14	37.6	0.29	38.3	0.59	0.8	40.9	0.43	8.9	0.29
509	Р	0.002	0.29	< 0.00	1 0.59	< 0.00	1 0.45	0.38	< 0.00	1 0.52	0.008	0.59
510	$\mathbb{R}^2$	0.34		0.72		0.79			0.63		0.31	
511	<sup>2</sup> Rel	Neg	NS	Neg	NS	Neg	NS	NS	Neg	NS	Pos	NS

512 <sup>1</sup>Insufficient data to do the analysis

<sup>513</sup> <sup>2</sup>Whether relationship was positive (Pos), negative (Neg) or not significant (NS)

#### 514 **Prediction: There should be a positive correlation between deer hunter**

#### 515 success and the sport killing of pumas the previous year.

516 Hunter success is a common metric used by game agencies to judge the success of providing 517 deer hunting opportunities to hunters. Hunter success, which can differ widely over large 518 geographic areas such as states, is influenced by various factor. These factors, which include but 519 are not limited to deer density, season length and type (e.g. bucks only or either sex), weather, 520 and how hunter success is calculated (e.g. total deer licenses sold versus "active" hunters in the 521 field (Wyoming data)), make useful across state comparisons unrealistic. A further complication 522 is that game agencies calculate how many deer are killed in different ways, e.g. mandatory 523 check-ins vs surveys. To analyze trends within states, we compared these data separately within 524 the 11 states. As with deer densities, we found no correlation or in the cases of Oregon (F = 15.5, 525 P < 0.001,  $R^2 = 0.41$ ) and Wyoming (F = 16.9, P < 0.001, R^2 = 0.55), negative correlations, i.e.

higher kill levels of pumas were associated with lower hunter success. These results indicatedthat the level of puma mortality did not produce the desired effect of higher hunter success.

528 To make comparisons between California and the other 10 states regarding the pattern of hunter 529 success over the 1990-2015 timespan, we calculated the percentage each year's hunter success 530 was to the year the maximum hunter success was recorded (See Methods). We then averaged the 531 percentages for the 10 states and plotted the results with the data from California (Fig. 12). As 532 can be seen in Fig. 12, though the amplitude of the percent maximum for each year was different 533 at times, the patterns of increases and decreases in hunter success appeared quite similar. Most 534 years when hunter success went up in the ten states, it also did in California and vis versa. This 535 indicates an underlying common factor other than puma predation could be driving hunter 536 success.

Fig. 12. Annual percent hunter success expressed as a percentage of the year of the highest
hunter percent success for California and the 10 states with a sport hunt on pumas. The
curve for the 10 states is the mean of these states' values.

540 Another metric we used to ascertain if the killing of pumas by sport hunting was having a 541 positive impact on deer availability for human hunters was the estimate of the number of deer per 542 hunter available in the state. Recall that the prediction was that if sport hunting of pumas was 543 having a positive effect, then we should see 1) a higher average number of deer per hunter in the 544 10 hunting states compared to California over the 1990-2015 timeframe, 2) the 10 states with a 545 sport hunt should have increases in deer per hunter estimates from 2000-to 2015 (there were 546 insufficient data from several states for the 1990-2015 comparison), and 3) the kill level of 547 pumas within a state should have a positive correlation with the number of deer per hunter.

548 In the first comparison, 5 hunting states had more and 5 had fewer deer per hunter than

- 549 California (Fig. 13a). A one sample t-test comparing the 10 sport hunting states with California
- indicated no statistical difference. In the second comparison, after 15 years of puma mortalities,
- 551 6 states, including California reported a decline in deer per hunter, with California having the
- smallest decrease, whereas two states (Utah and Oregon) reported more deer per hunter (Fig.
- 13b). In the third comparison, correlating the number of deer per hunter for a given year with the
- density of puma kills the year before yielded two significant correlations, Oregon had a positive

555 correlation (F = 31.5, P < 0.001,  $R^2$  = 0.59) and Wyoming had a negative one (F = 8.8, P =

- 0.014,  $R^2 = 0.42$ ). The remaining states, including California had no significant relationship
- between puma kill levels and the number of deer per hunter within their borders.

#### 558 Fig. 13. (a) Mean number of deer per hunter (number of deer/number of hunters) for

559 California and the 10 states with a sport hunt on pumas. Figure 13b is the change in the

- number of deer per hunter from 2000 to 2015 for California and 7 of the 10 states with a sport
- hunt on pumas. Data were not available for Arizona, New Mexico, and Washington to make this
  comparison. States are identified by their standard two letter postal codes.

### 563 **Discussion**

Sport hunting has been widely employed by state wildlife agencies in the western United States to manage puma since the early 1970's. Stated agency justifications for this practice are based on the hypotheses that widespread killing of puma by hunters will suppress puma numbers, thereby reducing undesirable puma impacts on human safety, livestock, and ungulate populations (e.g. <u>https://idfg.idaho.gov/wildlife/predator-management, Accessed on February 28, 2018</u>). This management strategy has been used by 10 westerns states since the early 1970's to kill 570 increasing numbers of puma. There has now been sufficient time to test whether sport hunting is 571 having the desired effects relative to an un-hunted puma population, i.e. California. By making 572 various comparisons between the 10 sport hunting states and California we tested the hypotheses 573 that a sport hunt would: 1) suppress puma numbers at levels lower than would be expected 574 without a sport hunt and subsequently, 2) reduce problematic puma-human interactions, 3) 575 reduce puma depredation on domestic livestock, and 4) reduce the impact of puma predation in 576 wild ungulate numbers.

577 Within the constraints of the robustness of the data available, we found no evidence those data 578 support the hypothesis that sport hunting has long-term effects on puma numbers. California 579 reports similar average densities of pumas as the 10 hunting states after 40+ years of increasing 580 sport hunting rates by those states (Fig. 2). These results concur with those of [14] who found no 581 evidence of sport hunting having a regulating impact on puma populations. In their study, a main 582 factor possibly negating any controlling influence of hunting was the immigration of dispersing 583 individuals from surrounding areas [35]. As any dispersing pumas from California would only 584 have a limited regional impact, e.g. Arizona, Nevada and Oregon, it is unlikely that dispersing 585 individuals from California are affecting puma abundance across the entire West.

Additionally, in Oregon the records indicate that increasing killing of pumas is associated with increases, not decreases, in estimated puma numbers (Fig 3). As reported by state the agency, both puma numbers and puma kill rates in Oregon have substantially risen over the last 20 years, contrary to what would be predicted by the sport hunting model. Consequently, based on their own data, this alone would argue against further use of sport hunting of pumas as a management tool.

592 Pumas are widely recognized by wildlife managers as one of the more difficult species to 593 enumerate. Most state agencies admit their population estimates for pumas have low reliability; 594 Idaho, does not attempt to estimate puma numbers. Nevertheless, such estimates are often used 595 to justify management decisions to increase the number of puma killed through sport hunting. 596 However, we found no evidence, within the sensitivity of the data collected to distinguish 597 differences, that the sport hunt has had the desired effect of reducing puma abundance. 598 The data from California appears to support some of the original studies proposing that social 599 organization of pumas is a limiting factor on total puma abundance [36]. However, in the 600 absence of sport hunting, the number of pumas in California is probably regulated by a 601 combination of social organization and prey abundance [25, 26]. Puma populations fluctuate 602 with prey abundance [25] and when prey abundance is low, its availability probably limits the 603 number of pumas an area can support regardless of social limitations. However, with higher prev 604 levels and increasing puma numbers, social strife possibly sets the upper limit of puma densities 605 in an area, apparently regardless of whether the population is hunted or not. Recent work on 606 social organization in pumas [37] indicates even more complex social interactions than earlier thought. These interactions underscore the importance of a stable social structure that sport 607 608 hunting appears to disrupt [38].

Regarding the prediction that sport hunting of puma should reduce risk to human safety, recent studies have indicated that the use of this management tool may have just the opposite effect [20, 39]. The results of our multi-state analysis in general supports the more regional findings in that first, there appears to be no relationship between sport hunting of pumas and human safety/conflicts. For each timeframe since 1972 considered, California has similar total numbers of recorded puma attacks as some hunting states and the third lowest number of per capita

615 attacks (Fig. 4). In our calculation of per capita rates, we considered the total populations of each 616 state. This was in part because of the difficulty in separating out urban and rural population 617 numbers but also in recognition that in many of the states, pumas are widespread throughout the 618 states and readily use suburban and exurban areas [40, 41]. This is especially the case for 619 California where pumas are commonly reported near and in major housing developments [41, 620 42, 43, 44]. Though Florida was not included in this analysis, it should be noted that Florida 621 panthers are totally protected, living in one of the most densely human populated area of the U.S. 622 and there have been no attacks on humans over the same time intervals considered [45]. 623 Contrary to predictions, higher kill rates of puma coincided with higher numbers of incidents in 624 two of the three states where data were available. Utah and Washington. Our results from 625 Washington from 1992-2015, concur with a 5-year analysis (2005-2010) of that state [20] and a 626 more recent analysis from British Columbia [39]. Indiscriminate killing of pumas appears to 627 disrupt social structure and stability [37, 38], resulting in younger less experienced individuals 628 having more conflicts with humans [20]. 629 The risk of puma attacks on humans is normally extremely low (approximately 2/year across the 630 15 states where pumas are found). This is in comparisons to normally excepted higher risks from 631 other wildlife species, e.g. 150-200 human fatalities per year in deer-car collisions [46]. As sport 632 hunting of deer is not used to address these higher incidences, we found no justification for the 633 rationale to use sport hunting pumas to address human safety concerns. 634 The western states we considered all have major extensively managed livestock operations where 635 livestock, mainly cattle and sheep, are grazed on open pasture, often in the same habitats used by

- 636 pumas. Pumas do prey on these livestock. However, as with human risks, the average rate of
- 637 depredation is low, especially when considered as a percentage of the total number of head of

638 livestock exposed to the risk of puma predation. This being the case, however, it is still valid to 639 ask: could the sport hunt of pumas further lower the predation rate on cattle and sheep? Based on 640 our analysis of the data, the answer appears to be no. Comparing the 10 puma hunting states to 641 California we found no difference in the percent loss of total inventory of cattle (Fig. 5) or sheep 642 (Fig. 7). We also found no effect of puma kill rates among all the states and percentage of 643 inventory lost (Fig 6). On the contrary, in concurrence with data from Washington (20) (Peebles 644 et al. 2013), we did find higher percentages of calves killed by pumas with higher puma kill rates 645 in Oregon (Fig. 6b) and a similar response for sheep and lambs in Utah. Peebles et al. [20] 646 credited the higher rates of livestock predation in their study to the disruption of the social order 647 by the indiscriminate killing of resident individuals by the sport hunt. It would appear that in 648 these two states at least, a similar social upheaval might be occurring. In conclusion, again, our 649 multi-state analysis failed to demonstrate any reduction of livestock depredation attributable to 650 the sport hunt of pumas.

651 The last prediction we tested was whether the sport hunt of pumas resulted in "more game in the 652 bag" for deer hunters. Much to the frustration of game agencies, rising and falling deer 653 populations seems to be the norm for most of the western states [18, 47]. Over the long term, the 654 general pattern based on available data has been a significant increase in deer numbers after deer 655 were protected from uncontrolled hunting prior to the 1920's (Fig. 8). It appears that in most 656 states, including California, deer populations peaked around 1960 and then declined dramatically 657 after, with a minor recovery in the mid 1980's. There have been innumerable number of studies 658 and several reviews of those studies to try and identify what is driving deer populations. The 659 usual suspects have been considered extensively, e.g. weather, habitat destruction, over-660 browsing, and predation. Many studies have tested whether pumas are affecting deer populations

661 [17, 26, 48, 49] and at least three reviews of these studies exist [15, 16,18]. The general 662 consensus is that pumas are not affecting deer numbers and killing puma only will enhance deer 663 populations under very limited circumstances in space and time [15,16, 49]. Similar non-impacts 664 by pumas have been found for elk [48, 50]. Yet, most agencies still use blanket killing of pumas 665 by sport hunting over most of their state, an approach which appears unjustified. In one study 666 [25, 49] puma population numbers were monitored through the increase in deer numbers in the 667 mid 1980's and their subsequent decline. Based on the demographics of the puma population 668 [25], it appeared that deer numbers were more likely driving puma numbers, with deer numbers 669 being more affected by weather conditions [49]. Our multi-state analysis in general concurs with 670 these many studies and reviews.

671 We first found that average annual deer densities in California were the second highest for all 672 time intervals considered (Fig. 11). The differences in deer densities among states could be due 673 to inherent limits in habitat carrying capacity. This is possibly the case for the states of Arizona, 674 Nevada, and New Mexico as they encompass primarily desert environments. However, most 675 other states did have some years that equaled or exceeded the average deer densities for 676 California. This indicated that while they had the potential to have similar or higher densities, the 677 sport killing of puma did not seem to lead to those higher densities. We found only one state, 678 Washington, where deer densities were positively related to the number of puma killed (Table 1). 679 In the other states, including California, there was either no relationship or it was a negative one, 680 e.g. lower deer density with higher number of puma killed. Additionally, deer densities in most 681 states, including Washington, have decreased in association with the higher levels of puma kill 682 rates since the year 2000 (Fig. 10).

683 A major management goal of most agencies is to provide hunters with a reasonable level of 684 success. That success can be measured, in part, by the number of deer per hunter. Regardless of 685 the total deer density, the more deer per hunter, the more likely a hunter can be successful. This 686 can be seen in New Mexico where, though it had the lowest deer density of all the states (0.4 687 deer/km<sup>2</sup>), had the highest deer per hunter (6.2) and thus had a relatively high hunter success rate 688 (42.2%). California had an equal to or higher number of deer per hunter as 7 of the sport hunting 689 states, indicating that there were similar numbers of deer available to hunters in most states 690 regardless of whether pumas were removed. Further, when we compared the change in deer per 691 hunter data for each state after 15 years of intense killing of puma, most states had fewer deer per 692 hunter, with California having the least decline. 693 The overall conclusion of these comparisons is a rejection of the sport hunting hypothesis 694 regarding 1) suppression of puma numbers, 2) reduction of problematic puma-human encounters, 695 3) reduction of puma predation on livestock depredation, and 4) reduction of the impact of puma 696 predation on wild ungulate populations. The results of these comparisons concur with a growing

697 number of regional studies that find no consistent evidence that sport hunting is functioning as an

698 effective management tool. It may, in fact, be having the opposite results [14, 20, 39]. It is

becoming evident that under the guidelines of adaptive management, in the absence of evidence

700 of its efficacy, state agencies should refrain from prescribing sport hunting as a management

701 tool.

Whether or not sport hunting of pumas should be continued as a hunting opportunity to hunters is, however, a decision that should be made through the democratic process and involve all the citizens within each state. As specified by the North American Model of Wildlife Conservation, hunting laws should be created through the public process and should follow the tenets of the

706	NAM that state 1) wildlife is held in the public trust, 2) wildlife use is allocated by law, 3)
707	wildlife should be killed only for a legitimate purpose, and 4) science should be the basis of all
708	decisions [8] (Organ et al. 2012). In making that decision, game agencies will have to justify to
709	the public that maintaining a sport hunt on pumas to solely provide trophy hunting opportunities
710	to a small percent (< 0.2%) of the public is a legitimate reason for killing pumas. They should
711	not use the four proposed outcomes analyzed here as a justification for the continuation of sport
712	hunting of puma. Their own management data just does not support it.
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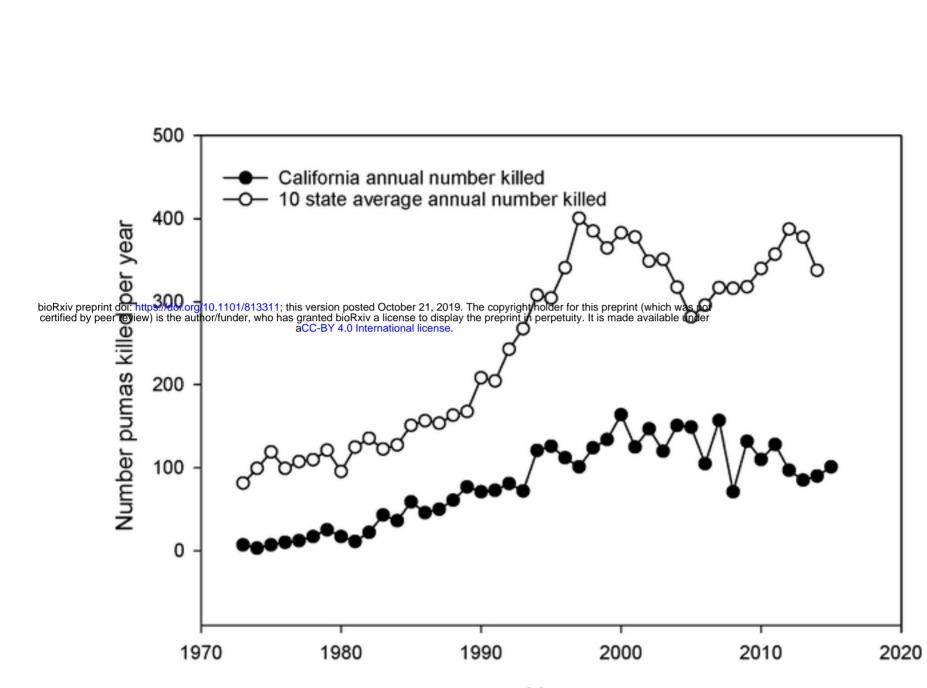
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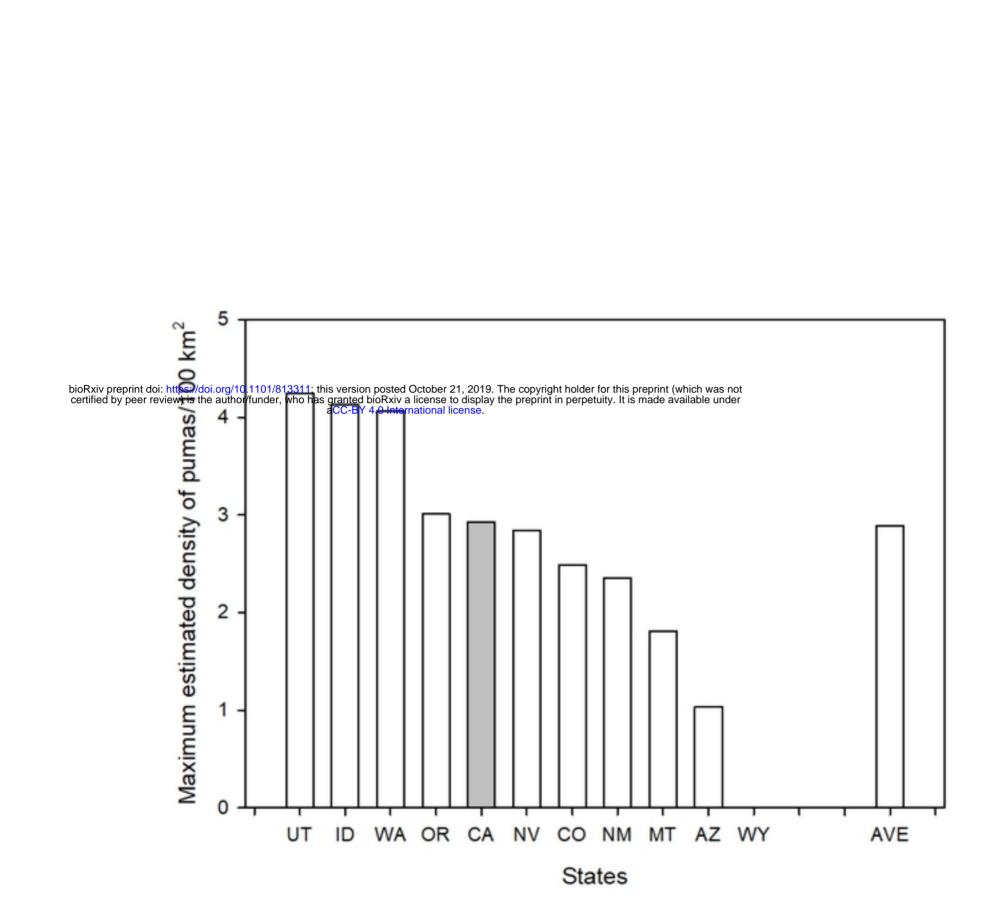
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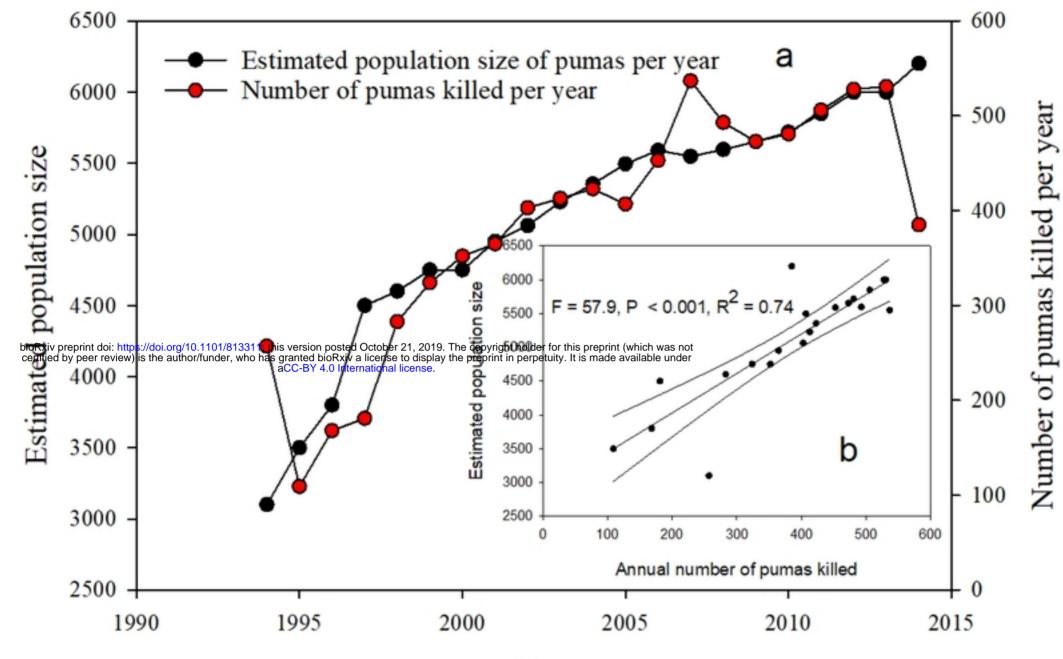
- 845 Supporting information
- 846 S1 Fig. Correlation of number of puma-human incidences reported with puma removal
- 847 density (#/10,000 km<sup>2</sup>). Data are for California and the three states (Oregon, Washington, and
- 848 Utah) for which these data were available.
- 849



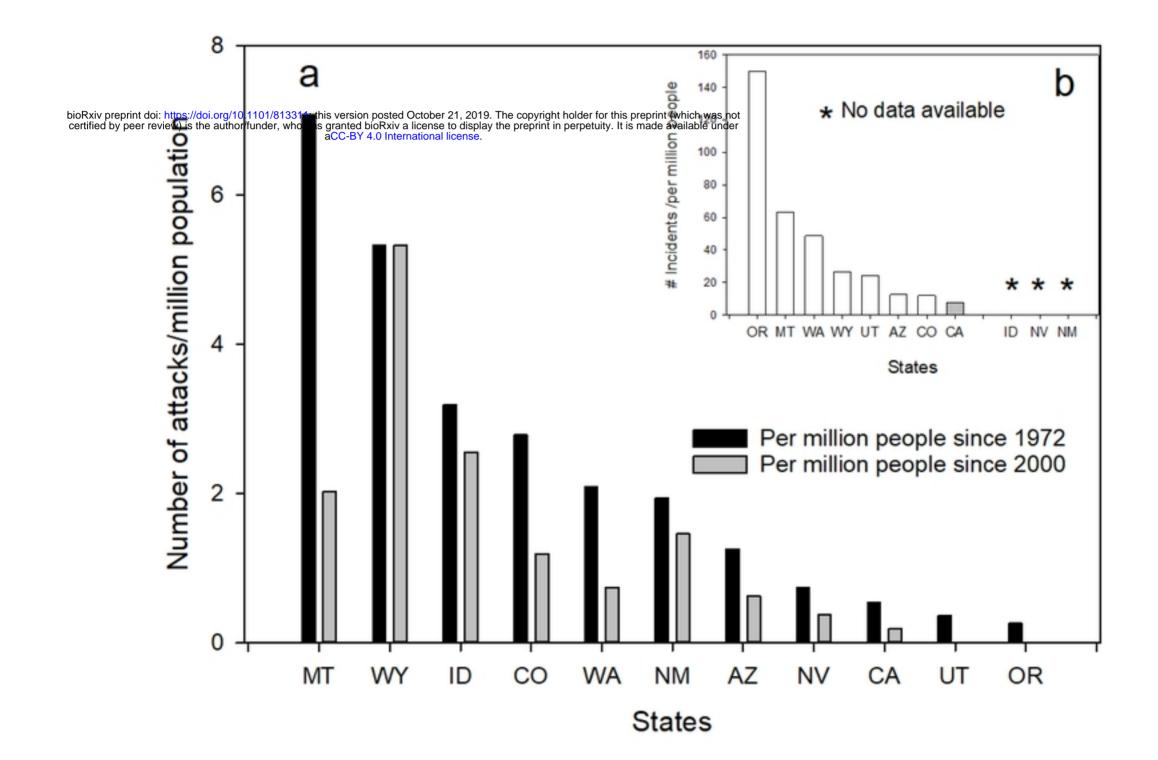
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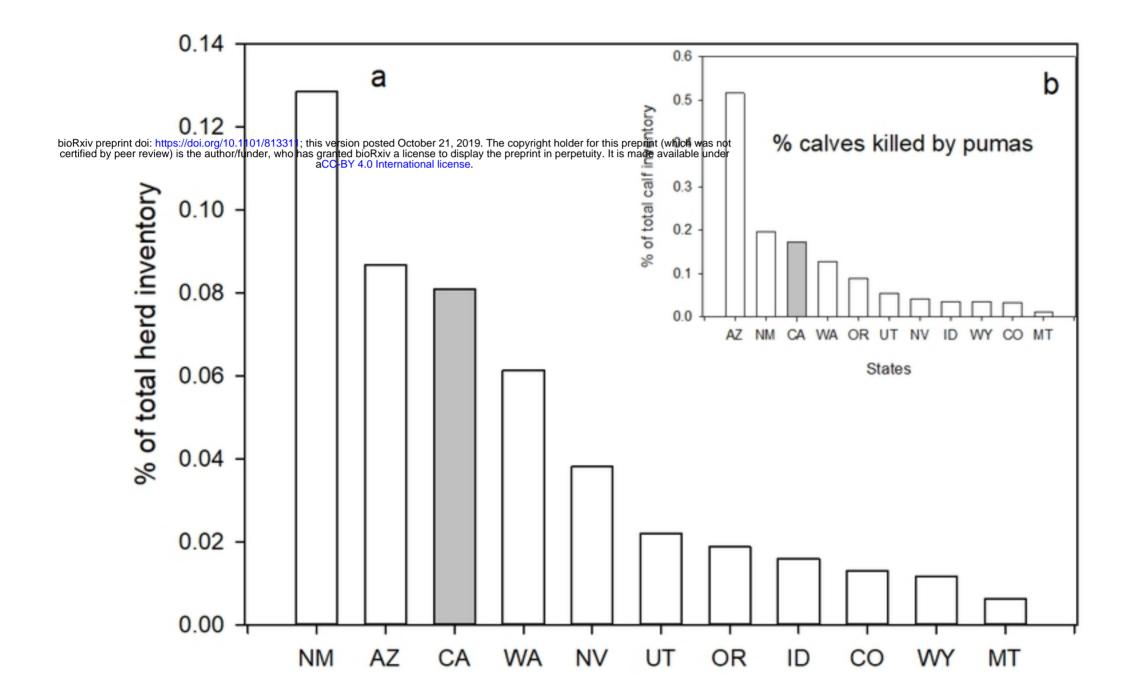


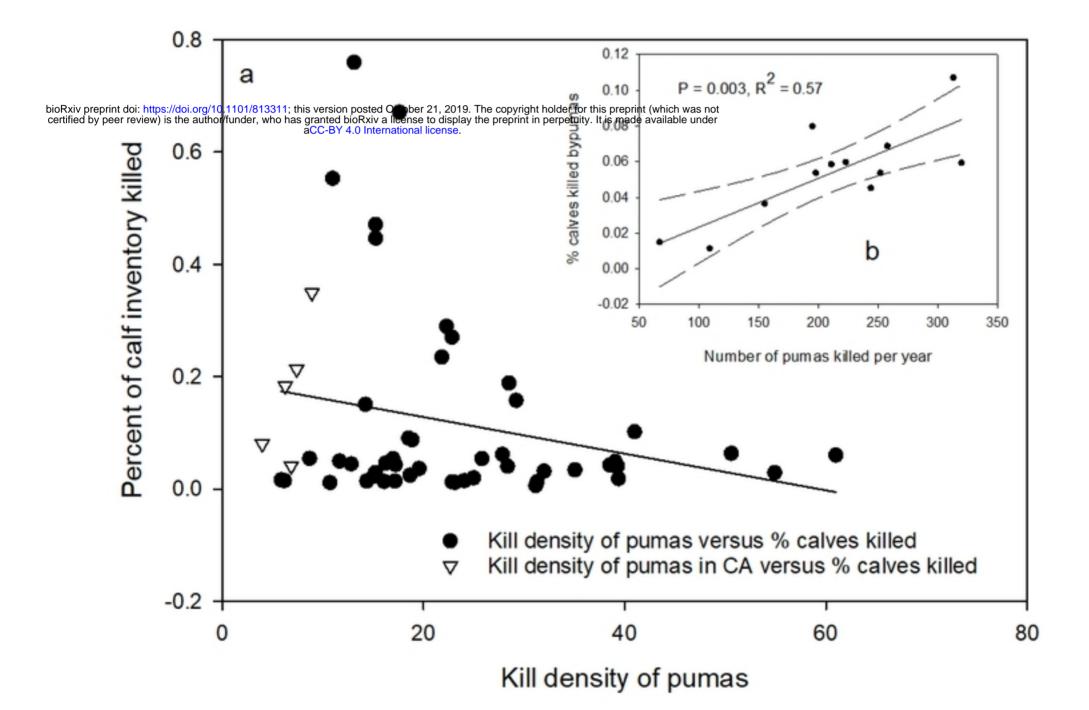


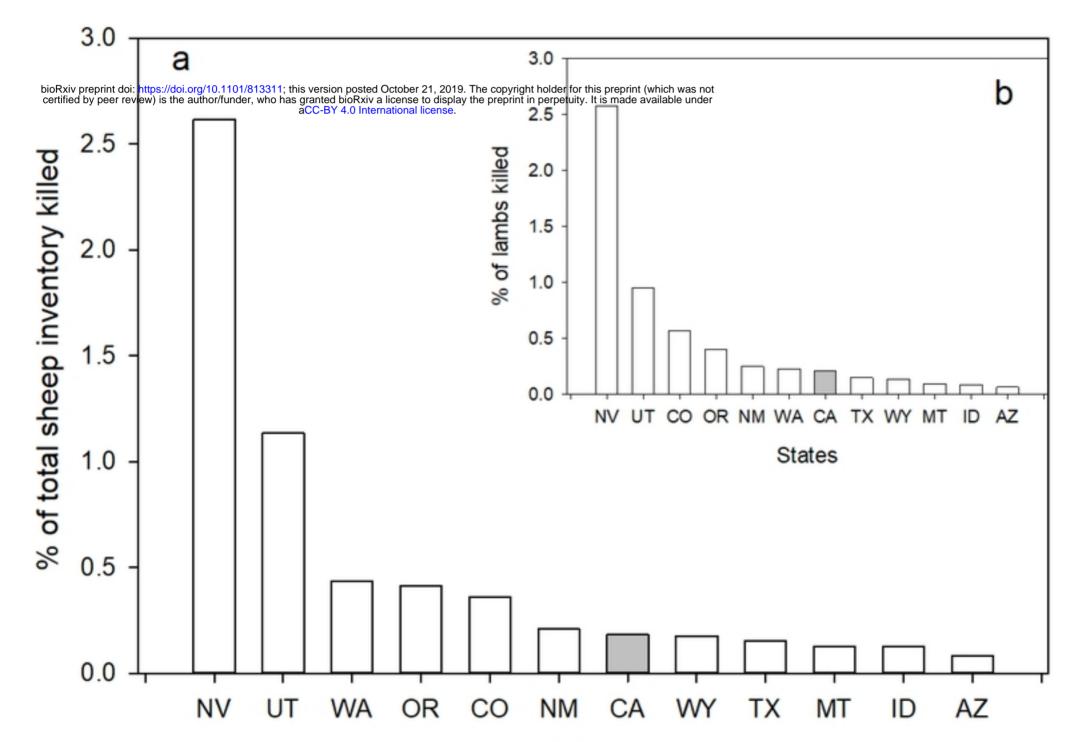


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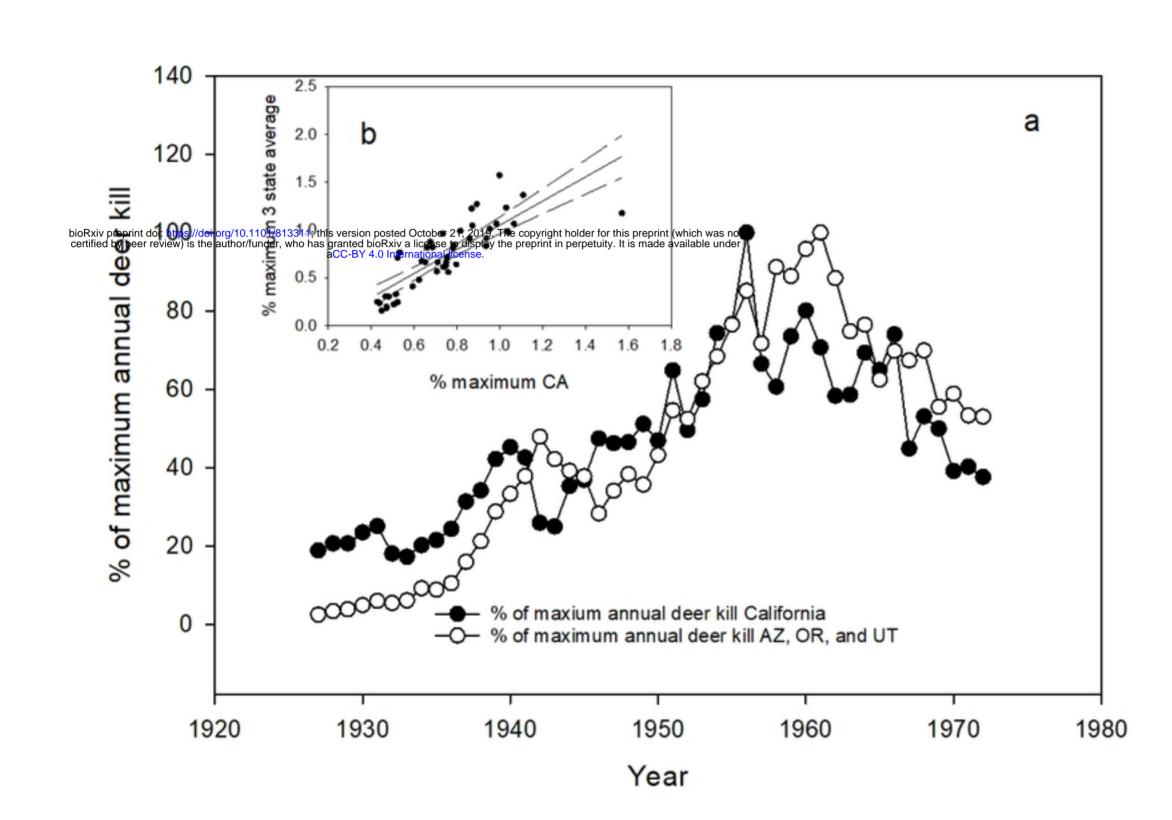


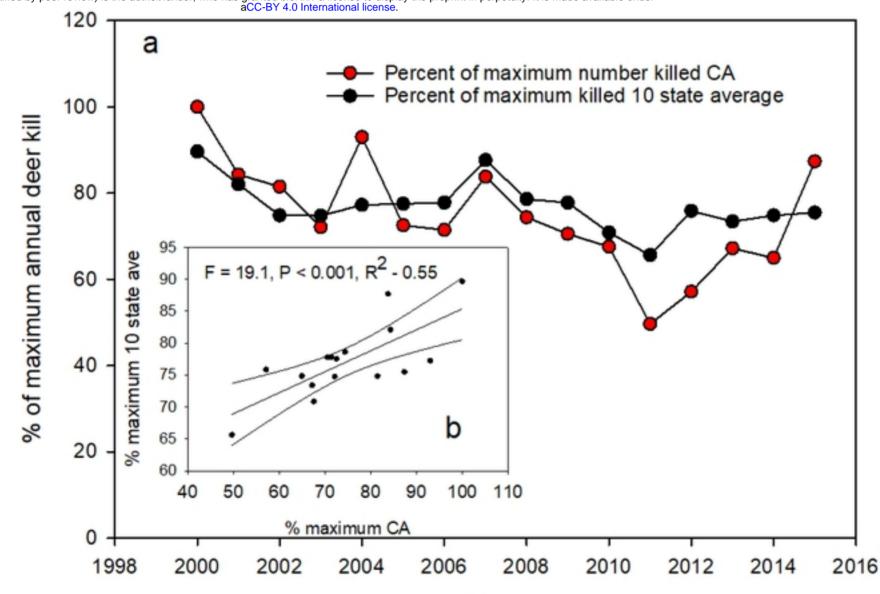






#### States





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