

1 | Cook et al.

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8 RH: Cook et al. • Decision analysis guides disease risk assessments

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10 **Evaluating the risk of SARS-CoV-2 transmission to bats using a decision analytical**  
11 **framework**

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26  
27 **ABSTRACT** Preventing wildlife disease outbreaks is a priority issue for natural resource  
28 agencies, and management decisions can be urgent, especially in epidemic circumstances. With  
29 the emergence of SARS-CoV-2, wildlife agencies were concerned whether the activities they  
30 authorize might increase the risk of viral transmission from humans to North American bats but  
31 had a limited amount of time in which to make decisions. We provide a description of how  
32 decision analysis provides a powerful framework to analyze and re-analyze complex natural  
33 resource management problems as knowledge evolves. Coupled with expert judgment and  
34 avenues for the rapid release of information, risk assessment can provide timely scientific  
35 information for evolving decisions. In April 2020, the first rapid risk assessment was conducted  
36 to evaluate the risk of transmission of SARS-CoV-2 from humans to North American bats.

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37 Based on the best available information, and relying heavily on formal expert judgment, the risk  
38 assessment found a small possibility of transmission during summer work activities. Following  
39 that assessment, additional knowledge and data emerged, such as bat viral challenge studies, that  
40 further elucidated the risks of human-to-bat transmission and culminated in a second risk  
41 assessment in the fall of 2020. We update the first SARS-CoV-2 risk assessment with new  
42 estimates of little brown bat (*Myotis lucifugus*) susceptibility and new management alternatives,  
43 using findings from the prior two risk assessments and other empirical studies. We highlight the  
44 strengths of decision analysis and expert judgment not only to frame decisions and produce  
45 useful science in a timely manner, but also to serve as a framework to reassess risk as  
46 understanding improves. For SARS-CoV-2 risk, new knowledge led to an 88% decrease in the  
47 median number of bats estimated to be infected per 1000 encountered when compared to earlier  
48 results. The use of facemasks during, or a negative COVID-19 test prior to, bat encounters  
49 further reduced those risks. Using a combination of decision analysis, expert judgment, rapid risk  
50 assessment, and efficient modes of information distribution, we provide timely science support to  
51 decision makers for summer bat work in North America.

52 **KEY WORDS:** bats, expert judgment, SARS-CoV-2, structured decision making, risk analysis,  
53 zoonosis

54 The emergence of severe acute syndrome coronavirus 2 (“SARS-CoV-2”) occurred in the fall of  
55 2019 and quickly presented immediate and apparent health risks to humans worldwide. By  
56 March 2021, the novel pathogen and associated coronavirus disease (“COVID-19”) had resulted  
57 in over 34 million documented human disease cases and over 800,000 deaths globally (Dong and  
58 Du 2020; Johns Hopkins COVID-19 Dashboard). While the human health risks of COVID-19  
59 are clear, empirical information on the risk to wildlife is less available, and thus there remains

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60 concern among North American natural resource managers for the potential that SARS-CoV-2  
61 could be transmitted to wildlife from infected humans. Bats are a group of primary focus  
62 following the detection of a closely related betacoronavirus in a horseshoe bat (*Rhinolophus*  
63 *affinis*) in eastern Asia (Olival et al. 2020); however, empirical study to directly assess the threat  
64 that SARS-CoV-2 presents to bats remains limited. Thus, there is an ongoing need for formal  
65 risk assessments that can best integrate existing knowledge and guide pressing management  
66 decisions regarding activities that require human-bat interaction.

67  
68 When first confronted with the potential for SARS-CoV-2 exposure and infection in North  
69 American bats, natural resource managers had a limited suite of options to reduce the associated  
70 risk, including: proceeding as usual with minimal restrictions; placing a moratorium on all work  
71 under their authority that may elevate risk; or adopting mitigation actions thought to reduce risks.  
72 However, justification for selecting any one of these actions was a challenge because of the  
73 many uncertainties that obscured identification of an optimal approach. A few of the most  
74 pressing uncertainties surrounded bat species susceptibility, dominant transmission pathways,  
75 and estimation of the relative exposure and transmission risk that different human-bat  
76 interactions presented. Decisions had to be made without waiting for research that could reduce  
77 these uncertainties. To help managers make urgent decisions with limited information and under  
78 uncertainty, a series of rapid risk assessments were performed in 2020 using a decision-making  
79 approach that helped to: (1) identify agency objectives; (2) guide the development of quantitative  
80 models that were explicitly linked to agency objectives; (3) maximize the utility of available data  
81 and knowledge; and, (4) assess management alternatives under dynamic and frequently changing  
82 conditions.

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83  
84 In April 2020, a first assessment was completed that estimated the risk of SARS-CoV-2  
85 transmission to North American bats during summer activities. The assessment was guided by a  
86 structured decision-making approach using an interagency team to evaluate the best course of  
87 action for management agencies based on the identified objectives, uncertainties, and a risk  
88 model that explicitly linked objectives and possible mitigation actions (Runge et al. 2020). The  
89 focal species for that assessment was the little brown bat (*Myotis lucifugus*) and risks associated  
90 with conducting research, survey, monitoring, and management (RSM), wildlife rehabilitation  
91 (WR), and wildlife control (WC) activities during the North American spring and summer  
92 seasons were assessed. The primary RSM activities of concern were those that put scientists in  
93 close proximity to bats as part of efforts to study and mitigate the effects of white-nose syndrome  
94 (“WNS”; e.g., Hoyt et al. 2019), a fungal disease that has caused declines of over 90% in  
95 affected little brown bat populations (Cheng et al. 2021); activities from other workers included  
96 removal and exclusion of bats from human dwellings (WC) and the care of injured bats (WR).  
97 Much of the information used for the assessment was derived from a formal process of expert  
98 judgment, as empirical data about the human and wildlife potential of SARS-CoV-2 were largely  
99 unknown at the time.

100  
101 The first assessment by Runge et al. (2020) estimated that the risk of SARS-CoV-2 transmission  
102 from humans to bats was non-negligible and that the risk could be reduced if well-fitted N95  
103 respirators (a type of mechanical filter capable of removing viral particles from exhaled breath of  
104 infectious individuals) and other protective clothing were used during all human-bat interactions.  
105 In the analysis, critical uncertainties remained—most notably a high level of uncertainty about the

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106 probability of bat susceptibility. The authors noted that the existence of a decision framework  
107 complete with objectives, a quantitative risk model, and management alternatives (e.g.,  
108 mandating use of N95 respirators, prohibiting certain permitted activities) could be used to  
109 rapidly update decisions as more empirical information was gained.

110  
111 In the fall of 2020, another assessment was conducted that evaluated the risk of human-to-bat  
112 transmission of SARS-CoV-2 during winter research activities. Winter activities primarily occur  
113 in enclosed spaces, such as hibernacula and winter roosts, that were thought to increase the  
114 potential risk of exposure of the bats to aerosolized virus emitted by scientists (Cook et al. 2021).  
115 Thus, included in that assessment were new data on the effectiveness of facemasks to reduce  
116 viral emission of infectious humans, and new knowledge regarding the susceptibility of bat  
117 species to SARS-CoV-2. Importantly, by the time of the second assessment, two bat challenge  
118 studies had been conducted in laboratory settings; one found no viable infection in big brown  
119 bats (*Epptesicus fuscus*), and another found that fruit bats (*Rousettus aegyptiacus*) were  
120 somewhat susceptible (Hall et al. 2020, Schlottau et al. 2020). Additionally, studies on species-  
121 specific angiotensin-converting enzyme 2 (“ACE2”) sequences, an indicator of viral binding  
122 potential, shed further light on potential bat susceptibility (e.g., Damas et al. 2020). In aggregate,  
123 experts estimated a much lower, and less uncertain, probability of infection for several bat  
124 species, including the little brown bat (Cook et al. 2021). New information about the importance  
125 of aerosols for human disease transmission and the effectiveness of other personal protective  
126 equipment (PPE) and COVID-19 testing for preventing exposure was incorporated into a risk  
127 model for winter bat work.

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129 As we transition into another summer season (2021), the empirical data on bat susceptibility,  
130 human viral shedding dynamics, and the potential effectiveness of facemasks and COVID-19  
131 testing to reduce bat exposure have provided sufficient justification to revisit the initial decision  
132 analysis and summer risk assessment. In this paper, our objective was to provide updated risk  
133 estimates for summertime RSM, WC, and WR activities. We first confirm that the structural  
134 elements of the decision framing from Runge et al. (2020) remain relevant to agencies  
135 considering summer bat work. We then update probability of susceptibility estimates for the little  
136 brown bat based on Cook et al. (2021) and re-evaluate the risk of SARS-CoV-2 human-to-bat  
137 transmission during summertime RSM, WC, and WR activities. We evaluate the effectiveness of  
138 COVID-19 testing, in addition to several new types of enhanced PPE, for their ability to prevent  
139 exposure and mitigate risk. We highlight the strengths of decision analysis to organize, evaluate,  
140 and improve time-sensitive decisions using expert knowledge, strategic decision framing, and  
141 frequent updating. We also provide a brief synopsis of a few institutional hurdles that challenged  
142 the delivery of our risk assessments to decision-makers and provide some potential options to  
143 improve the speed of decision-relevant science in future studies.

## 144 **METHODS**

### 145 **Decision Framing and General Approach**

146 The initial decision framing for SARS-CoV-2 transmission risk from humans to bats formed the  
147 basis for the results presented in Runge et al. (2020) and Cook et al. (2021). A diverse group of  
148 state and federal decision makers were involved in the framing, and as a result, it captured many  
149 of the objectives and management alternatives that agency decision makers were considering at  
150 the time. The framing of a decision may change over time and can lead to different structuring of  
151 the problem and resulting models. Therefore, to update the summer risk assessment we first

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152 revisited the original decision framing for spring and summer work with the original guidance  
153 committee from Runge et al. (2020). During our meeting, agency participants indicated that the  
154 decision context and all objectives remained the same. Of particular relevance to this assessment  
155 were objectives related to:

156

- 157 (1) minimizing the morbidity and mortality of wild North American bats resulting from  
158 infection with SARS-CoV-2 or from management actions meant to mitigate transmission,
- 159 (2) minimizing the risk of SARS-CoV-2 becoming endemic in any North American bat  
160 population through sustained bat-to-bat transmission,
- 161 (3) maintaining or maximizing the ability of WC and WR to carry out their functions for the  
162 benefit of humans and wildlife, and
- 163 (4) maximizing the opportunities for scientific research on bats and within bat habitats.

164

165 For a complete summary of objectives, including the full text of the select objectives presented  
166 here, see Runge et al. (2020).

167

168 Based on the agreement in objectives between the first summer assessment and this study, the  
169 existing infection risk models developed by Runge et al. (2020) remained useful for estimating  
170 risk, but needed to be updated to include new and relevant information. Conceptually, new  
171 information from empirical study and experts can reduce critical uncertainties and can be  
172 incorporated into the existing Runge et al. (2020) framework as indicated in Figure 1 by the gray,  
173 dashed arrows. In the following sections, we describe the three infection risk models for RSM,  
174 WR, and WC activity types from the previous assessment and then revise them to include new

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175 information (blue highlighted steps of Figure 1: “New Information (monitoring, research)” and  
176 “Update Predictive Models (Learn)”). We then provide updated estimates on bat risk and  
177 mitigation in the results that can help to evaluate the consequences of SARS-CoV-2 risk  
178 management strategies (Figure 1: “Evaluate Consequences”).

179

180 <Insert figure 1 here>

181

## 182 **RSM Infection Risk Model**

183 The RSM infection risk model was calculated from three encounter types: workers handling bats,  
184 workers in proximity to bats in a shared enclosed space, and workers in close proximity to bats  
185 but not in a shared enclosed space. The expected number of infected bats resulting from research,  
186 survey, or monitoring activities is the sum of the expected number of bats infected through each  
187 of the three encounter types:

188

$$189 \quad E[I_{sp}^{RSM}] = E[I_H^{RSM} + I_E^{RSM} + I_P^{RSM}] = p_{RSM}^+ (H_{sp}^{RSM} \beta_H^{RSM} + E_{sp}^{RSM} \beta_E^{RSM} + P_{sp}^{RSM} \beta_P^{RSM}) \sigma_{sp}$$

190

191 where

192  $I_{sp}^{RSM}$  is the number of infected bats through each of three encounter pathways ( $H$  =  
193 handling of bats;  $E$  = exposed in a shared enclosed space;  $P$  =  
194 encountered not in an enclosed space)

195  $p_{RSM}^+$  is the probability that someone conducting RSM work is actively shedding  
196 SARS-CoV-2 virus on any given day of the 2021 active season;

197  $H_{sp}^{RSM}$  is the total number of bats handled during the 2021 active season;

198  $E_{sp}^{RSM}$  is the total number of bats exposed in a shared enclosed space, but not  
199 handled, during the 2021 active season;

200  $P_{sp}^{RSM}$  is the total number of bats encountered, but not in an enclosed space or  
201 handled, over the course of the 2021 active season;

202  $\beta_H^{RSM}$  is the probability that a bat handled by a RSM scientist who was actively  
203 shedding virus would be exposed to the virus (an “exposure  
204 probability”) in the absence of any new restrictions, regulations, or  
205 protocols, taking into account the handling time typical of RSM  
206 activities;

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207  $\beta_E^{RSM}$  is the probability that a bat in an enclosed space within a 6-foot proximity  
208 of (but not handled by) a RSM scientist who was actively shedding  
209 virus would be exposed to the virus (an “exposure probability”) in the  
210 absence of any new restrictions, regulations, or protocols;  
211  $\beta_P^{RSM}$  is the probability that a bat **not** in an enclosed space within a 6-foot  
212 proximity of (and not handled by) a RSM scientist who was actively  
213 shedding virus would be exposed to the virus (an “exposure  
214 probability”) in the absence of any new restrictions, regulations, or  
215 protocols; and  
216  $\sigma_{sp}$  is the species-specific probability that a bat exposed to a sufficient viral  
217 dose of SARS-CoV-2 would become infected by the virus (the  
218 “probability of susceptibility”).  
219

## 220 **Wildlife Rehabilitators Infection Risk Model**

221 The WR infection risk model was calculated from two encounter types: bat handling, and  
222 workers in proximity to bats but not in a shared enclosed space. The expected number of infected  
223 bats arising from wildlife rehabilitation over the summer season is the sum of the expected  
224 number of bats infected through each of the two encounter types:

$$225 \quad E[I_{sp}^{WR}] = E[I_H^{WR} + I_P^{WR}] = p_{WR}^+ (H_{sp}^{WR} \beta_H^{WR} + P_{sp}^{WR} \beta_P^{WR}) \sigma_{sp}$$

227 where

229  $I^{WR}$  is the number of infected bats through each of three encounter pathways ( $H$  =  
230 handling of bats;  $P$  = encountered not in an enclosed space)  
231  $p_{WR}^+$  is the probability that someone conducting rehabilitation work is actively  
232 shedding SARS-CoV-2 virus on any given day of the 2021 active  
233 season;  
234  $H_{sp}^{WR}$  is the total number of bats handled during the 2021 active season;  
235  $P_{sp}^{WR}$  is the total number of bats exposed, not in an enclosed space or handled,  
236 by wildlife rehabilitators during the 2021 active season;  
237  $\beta_H^{WR}$  is the probability that a bat handled by a WR who was actively shedding  
238 virus would be exposed to the virus (an “exposure probability”) in the  
239 absence of any new restrictions, regulations, or protocols, taking into  
240 account the handling time typical of rehab activities;  
241  $\beta_P^{WR}$  is the probability that a bat **not** in an enclosed space within a 6-foot  
242 proximity of (and not handled by) a WR who was actively shedding  
243 virus would be exposed to the virus (an “exposure probability”) in the  
244 absence of any new restrictions, regulations, or protocols; and  
245  $\sigma_{sp}$  is the species-specific probability that a bat exposed to a sufficient viral  
246 dose of SARS-CoV-2 would become infected by the virus (the  
247 “probability of susceptibility”).

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248

## 249 **Wildlife Control Operators Infection Risk Model**

250 The WC infection risk model is calculated from two encounter types: bat handling, and workers  
251 in proximity to bats but not in a shared enclosed space. The expected number of infected bats  
252 arising from wildlife control operations over the summer season is the sum of the expected  
253 number of bats infected through each of the two encounter types:

254

$$255 \quad E[I_{sp}^{WC}] = E[I_H^{WC} + I_P^{WC}] = p_{WCO}^+ (H_{sp}^{WC} \beta_H^{WC} + P_{sp}^{WC} \beta_P^{WC}) \sigma_{sp}$$

256 where

257  $p_{WCO}^+$  is the probability that someone conducting WC work is actively shedding  
258 SARS-CoV-2 virus on any given day of the 2021 active season;

259  $H_{sp}^{WC}$  is the total number of bats handled during the 2021 active season;

260  $P_{sp}^{WC}$  is the total number of bats exposed, but not handled, by WC during the  
261 2021 active season;

262  $\beta_H^{WC}$  is the probability that a bat handled by a WC who was actively shedding  
263 virus would be exposed to the virus (an “exposure probability”) in the  
264 absence of any new restrictions, regulations, or protocols, taking into  
265 account the handling time typical of WC activities;

266  $\beta_P^{WC}$  is the probability that a bat **not** in an enclosed space within a 6-foot  
267 proximity of (and not handled by) a WC who was actively shedding  
268 virus would be exposed to the virus (an “exposure probability”) in the  
269 absence of any new restrictions, regulations, or protocols; and

270  $\sigma_{sp}$  is the species-specific probability that a bat exposed to a sufficient viral  
271 dose of SARS-CoV-2 would become infected by the virus (the  
272 “probability of susceptibility”).

273

### 274 **Probability that a crew member is positive and shedding virus**

275 We calculated the probability that a crew member is positive and shedding virus as a function of  
276 the prevalence of COVID-19 in the surrounding community ( $\psi$ ), and the sensitivity ( $Sn$ ) and  
277 specificity ( $Sp$ ) of COVID-19 testing. Sensitivity is the probability that an individual who has  
278 COVID-19 tests positive, whereas specificity is the probability that a healthy individual without  
279 COVID-19 tests negative. We selected a sensitivity value of 0.70, and specificity of 0.95  
280 (Arevalo-Rodriguez et al. 2020; Watson et al. 2020); however, we recognize that these values  
281 vary according to the type of test administered. For our risk assessment, we are primarily

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282 interested in the probability that a crew member receives a negative test result but is truly  
283 infected with SARS-CoV-2. This probability can be calculated using Bayes' Theorem as:

284

$$285 \quad p^+ = \frac{(1-Sn) \times \psi}{(1-Sn) \times \psi + Sp \times (1-\psi)}.$$

286

287 If a crew member does not take a test, the probability that a crew member is positive and  
288 shedding virus can be estimated by the local prevalence,  $\psi$ , or by some other method that  
289 accounts for the crew member's risk behavior (e.g., <https://www.microcovid.org/>).

## 290 **Bat Encounter Types and Exposure Probabilities**

291 To calculate the number of bats handled ( $H$ ), encountered in an enclosed space ( $E$ ), or in  
292 proximity to workers in an unenclosed space ( $P$ ), we multiplied the total number of bats  
293 encountered in a typical season of work by the percentage of each bat encounter type (Table 1).  
294 We used the same encounter estimates reported in Runge et al. (2020), based on reporting data  
295 from Colorado Department of Wildlife, Connecticut Department of Energy and Environmental  
296 Protection, Kentucky Department of Fish and Wildlife Resources, New York State Department  
297 of Environmental Conservation, Oregon Department of Fish and Wildlife, Virginia Department  
298 of Game and Inland Fisheries, Wisconsin Department of Natural Resources, USDA Forest  
299 Service, National Park Service, U.S. Geological Survey, and the white-nose syndrome national  
300 surveillance program. For RSM activities, most bat interactions involve handling (45.8%),  
301 followed by activities in proximity to bats (42.7%), and sharing an enclosed space with bats  
302 (11.5%). For WR, all documented human bat interactions result from handling (100%). For WC,  
303 most human-bat interactions occur when a practitioner comes within 6-feet of a bat (77.1%) but  
304 does not handle the bat; the other 22.9% of interactions involve bat handling (Table 1).

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305

306 <Insert table 1 here>

307

308 For each human-bat activity and encounter type, Runge et al. (2020) used formal expert  
309 judgment protocols, notably the IDEA (“Investigate, Discuss, Estimate, Aggregate”) protocol  
310 (Hanea et al. 2017) and the four-point elicitation method (Speirs-Bridge et al. 2010), to estimate  
311 unique probabilities of exposure and an associated measure of uncertainty (i.e.,  $\beta$  parameters in  
312 infection risk model equations). The four-point elicitation method provided a point estimate and  
313 a measure of within-expert uncertainty by eliciting each expert’s lowest, highest, and best  
314 estimates of model parameters as well as an estimate of confidence that their reported values  
315 included the true value. The expert panel included a total of 13 individuals with diverse  
316 professional experience and expert specializations in wildlife epidemiology, virology, bat  
317 physiology, and bat ecology (Runge et al. 2020). Two rounds of elicitation were held, and group  
318 meetings in between rounds were used to clarify questions and responses, with the aim of  
319 reducing sources of expert bias. To estimate an aggregate expert distribution from individual  
320 responses, the parameters that best fit probability distributions to the elicited quantiles from each  
321 expert independently were identified. Then parameters for an aggregate distribution were  
322 estimated by averaging the independent probability density functions (PDFs) across all experts  
323 and finding parameters for a fitted aggregate distribution that minimized the Kullback-Leibler  
324 distance (Kullback and Leibler 1951) between the average PDF and the fitted PDF.

325

326 For RSM activities, experts estimated a median of 49.7 bats (80% confidence interval: 15.3,  
327 84.3) exposed out of 100 encountered during handling, a median of 19.4 bats (80% CI: 2.2.,  
328 72.4) exposed out of 100 encountered when in enclosed space within 6 feet of a SARS-CoV-2

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329 positive scientist, and a median of 6.4 bats (80% CI: 0.6, 43.8) exposed out of 100 within 6 feet  
330 of a SARS-CoV-2 positive scientist in an unenclosed space. For WR activities, experts estimated  
331 a median of 70.4 bats (80% CI: 24.4, 94.6) exposed out of 100 during handling and a median of  
332 24.3 bats (80% CI: 2.8, 78.4) exposed out of 100 when within 6 feet of a SARS-CoV-2 positive  
333 wildlife rehabilitator. For WC activities, experts estimated a median of 27.7 bats (80% CI: 3.7,  
334 79.2) exposed out of 100 during handling and 9.6 bats (80% CI: 1.0, 53.9) exposed out of 100  
335 when within 6 feet of a SARS-CoV-2 positive wildlife control operator.

336  
337 In addition to COVID-19 testing for risk mitigation, agencies can issue guidelines for properly  
338 fitted PPE use during human-bat interactions. In Runge et al. (2020), the effectiveness of N95  
339 respirators for mitigating the risk of SARS-CoV-2 exposure during RSM, WR, and WC activities  
340 was evaluated. Following that publication, additional information identified aerosolized virus as  
341 the primary pathway of human-to-human disease exposure (Meyerowitz et al. 2020); thus, we  
342 can evaluate the ability of other face coverings to reduce viral exposure of bats if we can assume  
343 that exposure probabilities from Runge et al. (2020) are reduced by reported filtration  
344 efficiencies of other PPE types. Common PPE types include: N95 respirators (percent filtration  
345 efficiency (FE) mean  $\pm$  SD:  $99.4 \pm 0.2$ ; 3M model 1870), surgical masks (FE:  $89.5 \pm 2.7$ ), cloth  
346 masks (FE:  $50.9 \pm 16.8$ ), and face shields (FE:  $23 \pm 3.3$ ) (Davies et al. 2013, Lindsley et al. 2014,  
347 Long et al. 2020).

### 348 **Probability of Susceptibility**

349 We used probability of bat susceptibility ( $\sigma_{sp}$ ) estimates that were derived from expert judgment  
350 using the same structured protocols described above. In the Cook et al. (2021) application, the  
351 expert panel included a diverse group of 12 professionals, 4 of whom participated in the Runge

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352 et al. (2020) study. Similar to the Runge et al. (2020) study, two rounds of elicitation were held,  
353 and the probability of susceptibility for little brown bats was estimated using fitted aggregate  
354 group distributions based on the 12 expert responses.

355  
356 The probability-of-susceptibility estimates, probability of infectious crew members, and  
357 effectiveness of PPE were then used to estimate the number of little brown bats that could be  
358 infected out of 1000 encountered during RSM, WC, and WR activities. For all comparisons,  
359 unless otherwise specified, we assumed that the local COVID-19 prevalence was 0.05. Each  
360 infection risk model was simulated 100,000 times to explore uncertainty in the parameters. All  
361 analyses were performed in Program R (R Core Team, 2018). All data used in these analyses  
362 were provided as electronic records and no vertebrate species were contacted or handled as a  
363 direct result of this study.

## 364 **RESULTS**

### 365 **Probability of Susceptibility**

366 Conditional on a sufficient dose of SARS-CoV-2 for individual bat infection, the expert panel  
367 from Runge et al. (2020) estimated that the median probability of susceptibility for little brown  
368 bat was 0.44 (80% PI:0.08 – 0.88). Following the accumulation of new information, a follow-up  
369 expert elicitation estimated that the median probability of susceptibility was 89% lower and had  
370 less uncertainty (Cook et al. 2021; Figure 2, median probability of susceptibility: 0.05; 80%  
371 PI:0.003 – 0.37). The updated estimate was informed, in part, by new information, including  
372 human and bat angiotensin-converting enzyme 2 (ACE2) receptor homology (an enzyme that is  
373 important to SARS-CoV-2 binding in the host) (Damas et al. 2020), and the availability of lab-  
374 based challenge studies (Hall et al. 2020).

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376 <Insert figure 2 here>

377

378 **Baseline risk**

379 We reanalyzed the infection risk models described in Runge et al. (2020) using updated

380 estimates of the probability of susceptibility for little brown bats reported in Cook et al. (2021).

381 We found an 87 – 88% decrease in the median number of bats estimated to be infected per 1000

382 encountered when compared against the earlier results. For RSM activities, the median number

383 of bats infected per 1000 was estimated to be 6.96 in the Runge et al. (2020) assessment (Figure

384 3; 80% CI: 1.85 – 19.41). Using updated probability of susceptibility estimates, we found that

385 the median number of bats estimated to be infected by SARS-CoV-2 was less than one

386 individual per 1000, which is 88% lower than the initial estimate (Figure 3; median: 0.83, 80%

387 CI: 0.07 – 7.82). For WR encounters, the median number of bats infected per 1000 was reduced

388 from 13.03 (Figure 3; 80% CI: 3.54 – 36.14) to 1.56 – a similar 88% decrease in the median

389 value (Figure 3; 80% CI: 0.12 – 14.71). For WC encounters, the median number of bats infected

390 per 1000 was reduced from 3.72 (Figure 3; 80% CI: 0.84 – 14.43) to 0.47 – an 87% decrease in

391 the median value (Figure 3; 80% CI: 0.03 – 4.79).

392

393 <Insert figure 3 here>

394

395 We also analyzed the baseline bat infection risk across three different levels of COVID-19

396 prevalence (Figure S.1). For RSM activities, the median number of bats infected per 1000

397 encountered fell from a median of 0.83 (80% CI: 0.07 – 7.82) when COVID-19 prevalence was

398 0.05, to a median of 0.15 (80% CI: 0.01 – 1.29) and 0.015 (80% CI: 0.001 – 0.129) when

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399 COVID-19 prevalence was 0.01 and 0.001, respectively. For WR activities, the median number  
400 of bats infected per 1000 fell from a median of 1.56 (80% CI: 0.12 – 14.71) when COVID-19  
401 prevalence was 0.05, to a median of 0.27 (80% CI: 0.02 – 2.34) and 0.027 (80% CI: 0.002 –  
402 0.23) when COVID-19 prevalence was 0.01 and 0.001, respectively. For WC activities, the  
403 median number of bats infected per 1000 fell from a median of 0.47 (80% CI: 0.03 – 4.79) when  
404 COVID-19 prevalence was 0.05, to a median of 0.08 (80% CI: 0.005 – 0.76) and 0.008 (80% CI:  
405 0.0005 – 0.08) when COVID-19 prevalence was 0.01 and 0.001, respectively.

#### 406 **Risk mitigation**

407 We used the updated parameter estimates to evaluate the effectiveness of PPE and pre-survey  
408 COVID-19 testing of personnel for reducing baseline estimates of bat infections per 1000  
409 encountered (Figures 4 and 5). We found that N95 respirators reduced the median estimates of  
410 infection by 95 – 96% for all three encounter types (i.e., RSM, WR, and WC work), when  
411 compared against median values with updated parameter estimates and without enhanced  
412 personal protective equipment (Figure 4A – C; overall reduction of 99% from Runge et al.  
413 2020). For surgical masks, we found an 89% reduction in the median estimate of infection for all  
414 three encounter types (i.e., RSM, WR, and WC work; Figure 4A – C), when compared against  
415 median values with updated parameter estimates and without enhanced personal protective  
416 equipment. For cloth masks, we found a reduced median estimate of infection of 54 – 55% for all  
417 three encounter types (Figure 4A – C), when compared against median values with updated  
418 parameter estimates and without enhanced personal protective equipment. Finally, for face  
419 shields, we found a reduced median estimate of infection of 22 – 24% for all three encounter  
420 types (Figure 4A – C), when compared against median values with updated parameter estimates  
421 and without enhanced personal protective equipment.

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422

423 <Insert figure 4 here>

424

425 For COVID-19 testing, we found that the median estimate of the number of SARS-CoV-2  
426 infected bats decreased by 65 – 67% across all three encounter types, as a result of a negative test  
427 of field crew 3 days prior to bat handling (overall reduction of 88 – 89% from the Runge et al.  
428 2020 assessment; Figure 5).

429

430 <Insert figure 5 here>

431

## 432 **DISCUSSION**

433 The existing decision framework developed in Runge et al. (2020) allowed for a rapid re-  
434 evaluation of human-to-bat SARS-CoV-2 transmission risk during summer fieldwork based on  
435 new knowledge included in Cook et al. (2021), expert judgment, and other empirical studies. We  
436 found that new knowledge substantially reduced uncertainty, lowered risk estimates, and  
437 provided additional management alternatives that may be important to preventing SARS-CoV-2  
438 infection in bats during RSM, WC, and WR activities. More broadly, we found that decision  
439 analysis coupled with expert judgment provided substantial benefits across all three studies (i.e.,  
440 Runge et al. 2020, Cook et al. 2021, this study) and we expect that these benefits transcend  
441 SARS-CoV-2 to other wildlife disease systems. In particular, decision analysis helped to identify  
442 the fundamental management objectives, specify the possible alternatives, direct the  
443 development of quantitative infection risk models, and ultimately, create a risk assessment  
444 framework that remained useful over time and as our knowledge of the novel pathogen system  
445 improved. Formal expert judgment allowed us to estimate parameters with the available

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446 information in a timely manner, without having to initiate and wait for the results of new  
447 empirical studies.

448

449 We found that the median numbers of little brown bats potentially infected during summer RSM,  
450 WC, and WR activities were reduced substantially from those reported in the initial risk  
451 assessment by Runge et al. (2020), in part because an expanded range of management  
452 alternatives were available to further reduce these risks. By expanding the range of management  
453 alternatives for preventing transmission, we provide decision makers with additional options  
454 (and estimates of their effect on the number of infected bats) that may allow for some research  
455 and management activities to resume. For example, if the baseline risk of an activity exceeds an  
456 agency's tolerance for risk, they may choose to require the use of facemasks or COVID-19  
457 testing prior to human-bat encounters. However, COVID-19 testing may be difficult to  
458 implement in certain situations, especially for WC and WR activities that often arise  
459 spontaneously rather than from advanced planning. As an alternative, other forms of mitigation  
460 may be called for, and our assessment provides measures of risk across a range of potentially  
461 suitable mitigation measures. It is also important to note that risk tolerance may differ among  
462 agencies, and thus the response to the same risk may differ markedly in the decisions made (Sells  
463 et al. 2016).

464

465 Across the three risk assessments (Runge et al. 2020, Cook et al. 2021, this study), expert  
466 judgment was critical to our ability to rapidly estimate risks associated with SARS-CoV-2. At  
467 the time of Runge et al. (2020) and Cook et al. (2021), there were no data from empirical studies  
468 available to directly inform little brown bat SARS-CoV-2 susceptibility. Instead, structured

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469 protocols were implemented that derived unknown parameter estimates using leading experts in  
470 relevant fields of study. Expert judgment has gained credibility across a diversity of decision-  
471 making applications because it provides a viable alternative when empirical data are not yet  
472 available for generating unknown parameter estimates (Tyshenko et al. 2016; Bianchini et al.  
473 2020), quantifying uncertainty (McBride et al. 2012; Conroy and Peterson 2013), and controlling  
474 for sources of bias (McBride et al. 2012). We found expert elicitation to be particularly powerful  
475 for our assessments because it allowed us to rapidly integrate the best available science and  
476 knowledge and provide guidance to managers dealing with uncertain but immediate risks to  
477 North American bats.

478  
479 While decision framing, expert judgment, and the development of a quantitative infection risk  
480 model assisted in the production of decision-relevant science, the timely release of our results to  
481 support decision-making remained a challenge. Across the first two studies, the production of  
482 science happened over the course of several weeks, including several rounds of agency  
483 consultation and the development of quantitative infection risk models. For information sharing,  
484 we were able to provide the results to decision makers in a timely fashion through briefings after  
485 we had peer review and agency clearance, but before the results were published. The agencies,  
486 however, were also interested in timely publication, so they could cite the research when  
487 communicating their decisions to the public. In total, the documentation, external peer-review,  
488 and publication process added an additional 5.5 weeks for Runge et al. (2020) and 11.5 weeks  
489 for Cook et al. (2021). While these timelines are typical and generally necessary for rigorous  
490 peer review, shorter timelines for studies evaluating emergent wildlife disease risks could be  
491 helpful because the decisions they are intended to inform may be necessary before completion of

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492 a standard peer-review and publication process. While it is not our intention to criticize any  
493 journal, reviewers, or peer-review process, we recognize that the production of decision-relevant  
494 science using decision analysis, quantitative modeling, and undergoing a full peer-review  
495 process may benefit from shorter timelines to provide information needed for urgent agency  
496 decisions .

497  
498 There are likely many options to improve the timely delivery of science to support urgent  
499 wildlife disease management decisions moving forward, and we provide a few suggestions that  
500 may be useful. First, it may be useful for journals to consider creating alternate production tracks  
501 that can expedite the review and publication process and provide timely results at the speed of  
502 agency decisions. Alternative options for distribution, such as preprint servers (like bioRxiv and  
503 medRxiv) have already become critical avenues for timely release of information during the  
504 COVID-19 pandemic; however, these avenues do not address the critical role that peer-review  
505 plays in the production of reliable science. Second, for agencies that frequently make urgent  
506 decisions and that currently rely only on published results to communicate scientific support for  
507 those decisions to the public, it may be beneficial to consider using external science review  
508 boards that can provide objective evaluations of unpublished findings for formal consideration in  
509 time-sensitive decision-making. Lastly, dedicated risk assessment teams that produce rapid  
510 qualitative assessments of wildlife disease risks within hours or days of an identified novel  
511 hazard would be helpful. While other, more qualitative, assessments may be based on  
512 preliminary results and limited knowledge that is subject to considerable change, they can be  
513 effective as a bridge to more rigorous assessments that include agency consultation, quantitative  
514 modeling, and the evaluation of management alternatives. Nevertheless, we hope that our risk

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515 assessments may serve as a model to assess threats that SARS-CoV-2 continues to present to  
516 wildlife, and that a larger discussion be stimulated to identify the best approaches to deliver  
517 decision-relevant science for emerging wildlife diseases on timescales that matter.

518

519 Moving forward, it will be possible to update future SARS-CoV-2 risk assessments as  
520 knowledge of the critical uncertainties improves. Currently there are several variants of the  
521 SARS-CoV-2 pathogen circulating in the human population that have the potential to alter the  
522 transmissibility of the virus for humans and may affect the susceptibility of wildlife species to  
523 the virus. There are widespread vaccination efforts occurring that will also reduce the localized  
524 risk that workers are infectious at the time of bat encounters. At the local level, vaccinations are  
525 likely to decrease the prevalence of COVID-19, ultimately reducing SARS-CoV-2 transmission  
526 risk to bats (Figure S.1). At the individual level, COVID-19 vaccines are effective at preventing  
527 human infection (median: 66.3% [95% confidence interval (CI): 59.9%–71.8%] effective for  
528 preventing symptomatic, lab confirmed cases 14 days post-immunization for Johnson & Johnson  
529 vaccine [Oliver et al. 2021], and median: 90% [95% CI: 68%–97%] effective for preventing all  
530 cases regardless of symptoms 14 days post-immunization for Pfizer mRNA vaccine [Thompson  
531 et al. 2021]); however, there remain unknowns surrounding the period of immunity and its  
532 efficacy against newly emerging viral strains. More information should be available in coming  
533 months on the duration of protection from vaccine and the potential for individuals with  
534 “breakthrough” infections to shed virus. As our knowledge continues to improve surrounding  
535 SARS-CoV-2 and the risks it presents to bats, these factors, as well as other relevant information,  
536 could be included in future assessments to ensure that agencies have the best available  
537 information for making decisions.

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540 endorsement by the U.S. Government.

541

## 542 **LITERATURE CITED**

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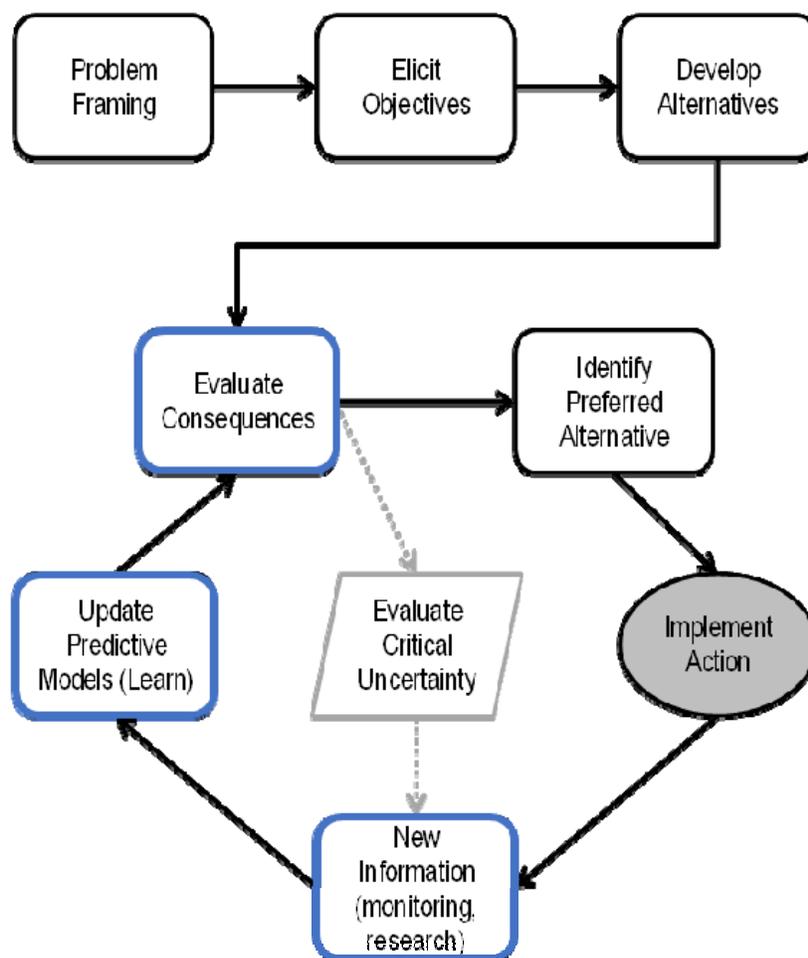
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660 **Table 1.** Fraction of bats encountered through each of three encounter types for each of three  
661 activities. The three encounter types are: handling; encounter within 6 feet in an enclosed space;  
662 and proximity within 6 feet in an unenclosed space. The data were gathered from the following  
663 agencies: Colorado Department of Wildlife, Connecticut Department of Energy and  
664 Environmental Protection, Kentucky Department of Fish and Wildlife Resources, New York  
665 State Department of Environmental Conservation, Oregon Department of Fish and Wildlife,  
666 Virginia Department of Game and Inland Fisheries, Wisconsin Department of Natural  
667 Resources, Forest Service, National Park Service, U.S. Geological Survey, and the White-Nose  
668 surveillance program (Runge et al. 2020).  
669

	<b>Research, survey, monitoring and management</b>			<b>Wildlife rehabilitation</b>		<b>Wildlife Control</b>	
	Handling	Enclosed	Proximity	Handling	Proximity	Handling	Proximity
<b>Total bats</b>	8642	2172	8056	1459	0	447	1502
<b>Encounter perc. (%)</b>	45.8	11.5	42.7	100	0	22.9	77.1

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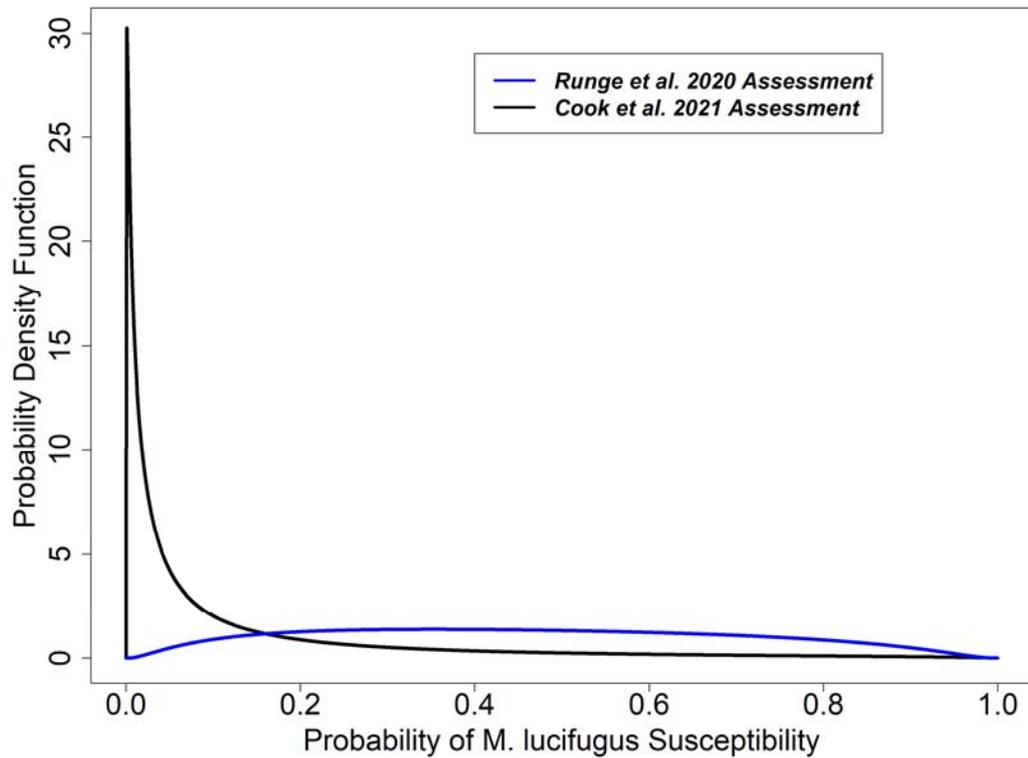
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**Figure 1.** Steps of decision analysis, including the option to revisit consequences based on newly generated knowledge or data. In April 2020, Runge et al. (2020) worked with state and federal decision makers to frame the decision and produce risk estimates that were useful to guide management actions (Runge et al. 2020). Based on new knowledge and data that evaluated critical uncertainties from Runge et al. (2020) (gray dashed arrows and central gray outlined polygon), we revisited several steps (boxes outlined in blue) to rapidly re-evaluate the risk of SARS-CoV-2 transmission during summer RSM, WC, and WR activities. Frequently updating risk assessments using the best available science may help decision makers implement actions that best achieve management objectives (gray filled oval). Adapted from Runge (2011).

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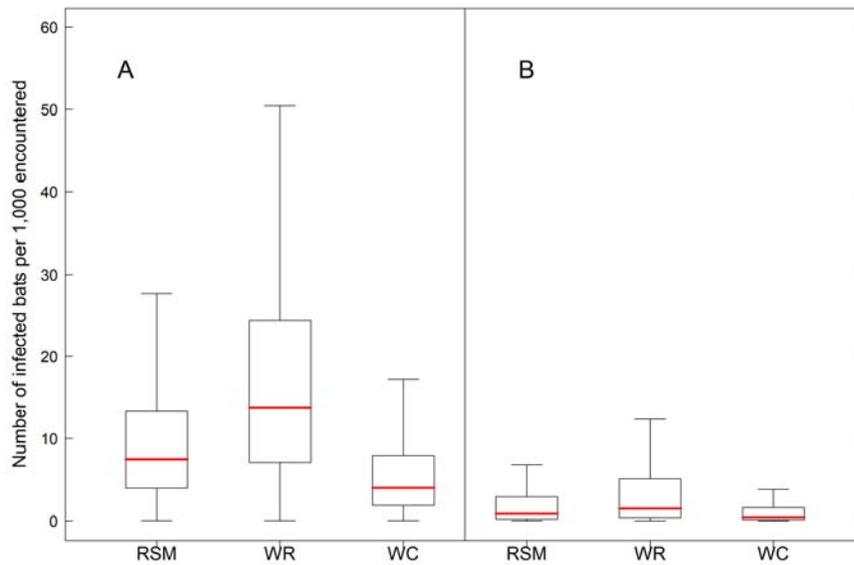


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722 **Figure 2.** Comparison of probability of susceptibility estimates for little brown bat from Runge  
723 et al. (2020) (blue line) and from Cook et al. (2021) (black line). Experts estimated that the  
724 median probability of susceptibility was 89% lower based on updated knowledge gathered from  
725 bat challenge studies, ACE2 homology between humans and bats, and other sources (Cook et al.  
726 2021).

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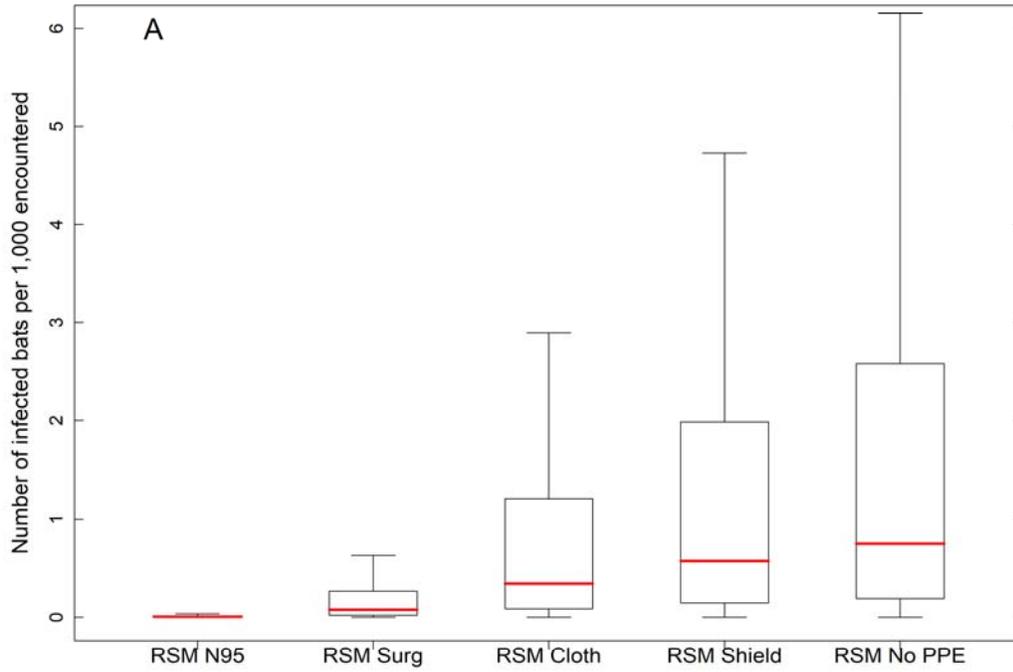
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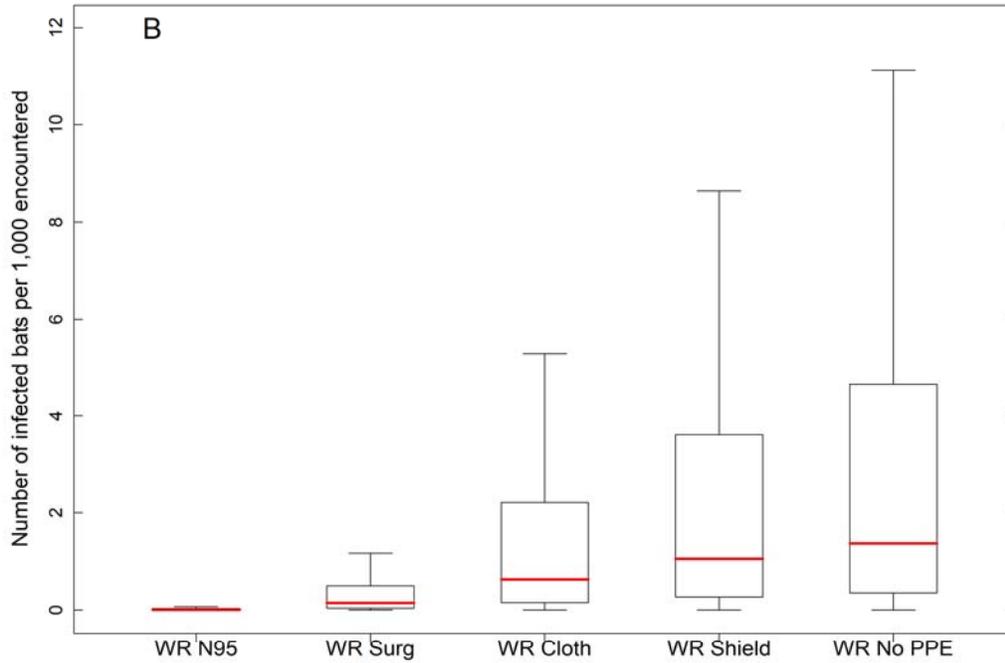
756  
757 **Figure 3.** Number of bats per 1,000 exposed to and infected by SARS-CoV-2 by the three  
758 transmission pathways. RSM=research, survey, monitoring, and management activities; WR=  
759 wildlife rehabilitation; WC= wildlife control operations. Boxplot whiskers represent 99%  
760 prediction interval. For comparisons, we used the same assumed ratio of encounter modes  
761 (handling, enclosure, and proximity) and probability of worker shedding SARS-CoV-2 (median:  
762 0.057; 80% interval: 0.022-0.112) from Runge et al. (2020). **(A)** Results reproduced based on  
763 expert-elicited data on probability of bat susceptibility from Runge et al. (2020) assessment. **(B)**  
764 Results based on parameter values from December 2020 assessment.

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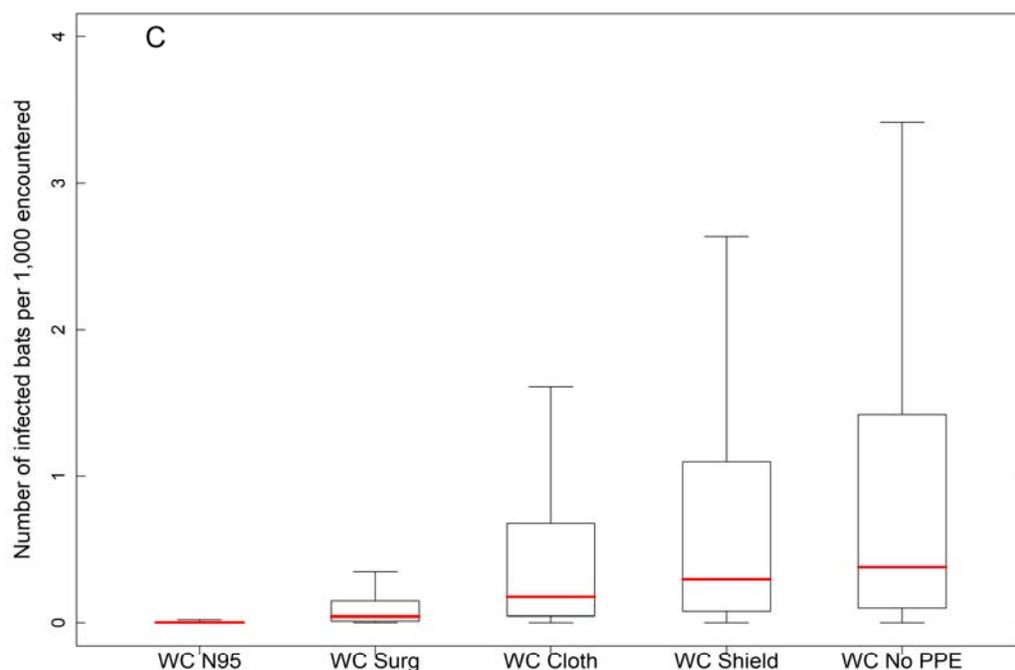


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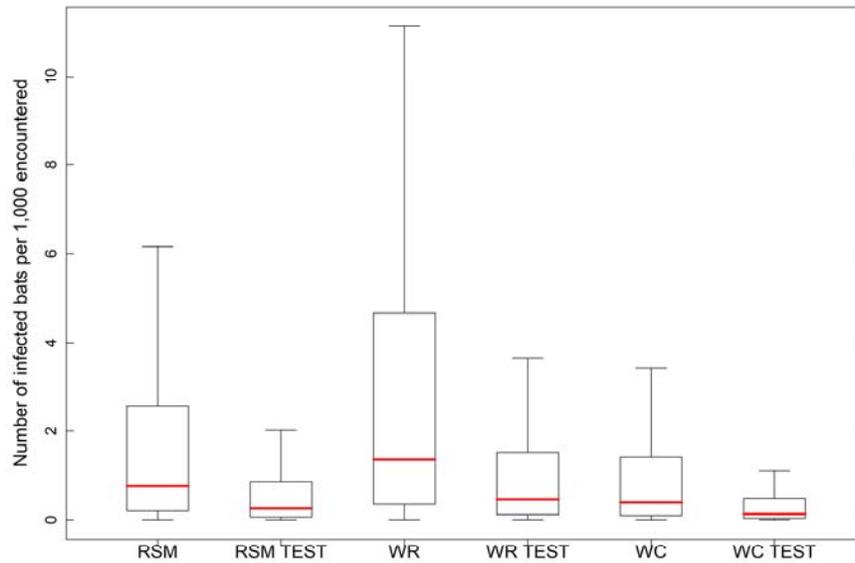
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778  
779 **Figure 4.** Number of bats per 1,000 exposed to and infected by SARS-CoV-2 by the three  
780 transmission pathways. RSM=research, survey, monitoring, and management activities; WR=  
781 wildlife rehabilitation; WC= wildlife control operations. Boxplot whiskers represent 99%  
782 prediction interval. We used the same assumed ratio of encounter modes (handling, enclosure,  
783 and proximity) from Runge et al. (2020). Results based on expert elicited data on probability of  
784 bat susceptibility from the Cook et al. (2021) assessment. (A) Effectiveness of PPE compared  
785 against baseline estimates for RSM activities. (B) Effectiveness of PPE compared against  
786 baseline estimates for WR activities. (C) Effectiveness of PPE compared against baseline  
787 estimates for WC activities.  
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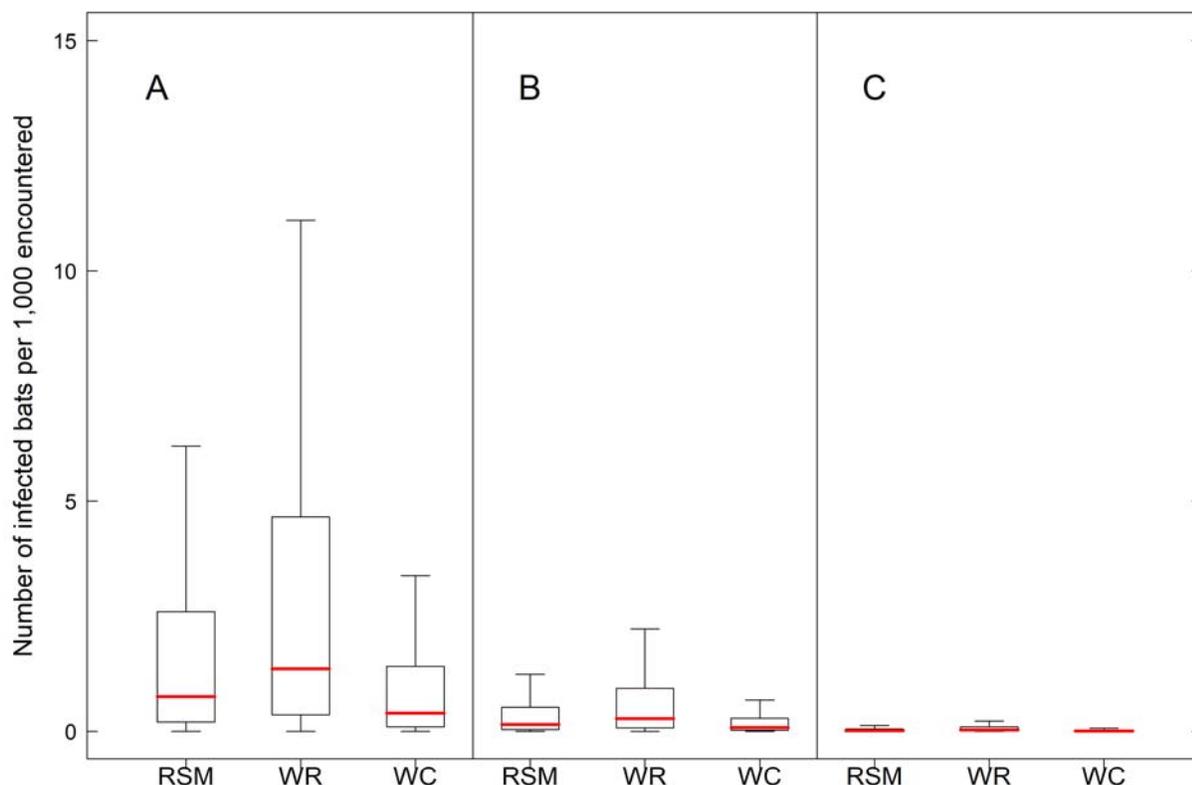
793 **Figure 5.** Number of bats per 1,000 exposed to and infected by SARS-CoV-2 by the three  
794 transmission pathways with and without pre-survey COVID-19 testing. RSM=research, survey,  
795 monitoring, and management activities; WR= wildlife rehabilitation; WC= wildlife control  
796 operations. Boxplot whiskers represent 99% prediction interval. We used the same assumed ratio  
797 of encounter modes (handling, enclosure, and proximity) from Runge et al. (2020). Results based  
798 on expert elicited data on probability of bat susceptibility from Cook et al. (2021) assessment.

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820 **Supplementary Figure**

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822 **Figure S.1.** Comparison of the number of bats per 1,000 exposed to and infected by SARS-CoV-  
823 2 by the three transmission pathways and across 3 community prevalence levels: 0.05, 0.01, and  
824 0.001. RSM, research, survey, monitoring, and management activities; WR, wildlife  
825 rehabilitation; WC, wildlife control operations. Boxplot whiskers represent 99% prediction  
826 intervals. We used the same assumed ratio of encounter modes (handling, enclosure, and  
827 proximity) from Runge et al. (2020). Results based on expert elicited data on probability of bat  
828 susceptibility from Cook et al. (2021) assessment. **(A)** Number of bats infected at county-level  
829 COVID-19 prevalence of 0.05. **(B)** Number of bats infected at county-level COVID-19  
830 prevalence of 0.01. **(C)** Number of bats infected at county-level COVID-19 prevalence of 0.001.

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